

# **Board of Director's Meeting Agenda**

Meeting Date/Time: April 22, 2021, 6:30-9:00pm

#### Location: REMOTE - Via Zoom

#### To join by computer: (You will be able to use your computer audio.)

- 1. Click on this link: <u>Zoom</u> (If you are using an Ipad, you must download Zoom first.)
- 2. You will be prompted to register with your name and e-mail address, then go directly into the meeting.

#### To join by phone:

1. Dial any of these numbers: (For higher quality, dial a number based on your current location): 301-715-8592 or 312-626-6799 or 929-205-6099 or 253-215-8782 or 346-248-7799 or 669-900-6833.

International numbers available: <u>https://theride-org.zoom.us/u/atiY66hOQ</u>

2. Enter the Webinar ID: 938 4550 6279

#### Meeting Chair: Eric Mahler

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Q2 Finance Report			
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6.3 Board Assessment of Meeting (Electronic)			Link Here
6.4 Adjournment			

\* M = Monitoring, D = Decision Preparation, O = Other





#### If additional policy development is desired:

Discuss in Board Agenda Item 3.0 Policy Monitoring and Development. It may be appropriate to assign a committee or task force to develop policy language options for board to consider at a later date.

### **Emergent Topics**

Policy 3.13 places an emphasis on distinguishing Board and Staff roles, with the Board focusing on "long term impacts outside the organization, not on the administrative or programmatic means of attaining those effects." Policy 3.1.3.1 specifies that that Board use a structured conversation before addressing a topic, to ensure that the discussion is appropriately framed:

- 1. What is the nature of the issue? Is the issue within the scope of the agency?
- 2. What is the value [principle] that drives the concern?
- 3. Whose issue is this? Is it the Board's [Policy, 3.0 and 4.0] or the CEO's [running the organization, 1.0 and 2.0]?
- 4. Is there already a Board policy that adequately covers the issue? If so, what has the Board already said on this subject and how is this issue related? Does the Board wish to change what it has already said?





# **Board of Director's Meeting Summary** Meeting Date/Time: March 18, 2021, 6:30-9:00pm

Location: Remote via Zoom

 Board Member Attendees: Raymond Hess, Jesse Miller, Kyra Sims, Roger Hewitt, Kathleen Mozak, Richard Chang, Mike Allemang, Ryan Hunter, Sue Gott, Eric Mahler (Chair)
 AAATA Staff Attendees: Matt Carpenter (CEO), Bryan Smith, Forest Yang, John Metzinger, LaTasha Thompson, Ken Anderson, Rosa-Maria Njuki

Meeting Chair: Eric Mahler

Chairman Eric Mahler called the meeting to order at 6:33 pm.

Discussion Items				
1. OPENING ITEMS				
1.1 Approve Agenda Ms. Kathleen Mozak moved to approve the agenda, seconded by Mr. Roger Hewitt. In support of the motion: Mr. Hewitt: Yes Mr. Raymond Hess: Yes Ms. Mozak: Yes Mr. Jesse Miller: Yes Mr. Mike Allemang: Yes Mr. Rich Chang: Yes Ms. Sue Gott: Not available yet to vote. Mr. Ryan Hunter: Yes Ms. Kyra Sims: Yes Chairman Mahler: Yes				
The motion passed.				
1.2 Public Comment Mr. Robert Pawlowski expressed his appreciation for the reinstatement of AirRide beginning April 26 <sup>th</sup> . He also described his preference for the Gillig bus design over the Nova bus design. He prefers the seating arrangement of the Gillig bus design for the most part and noted that the Nova bus design would be good for the Washtenaw Ave. route during peak hours.				
Mr. Jim Mogensen highlighted that the August Service Recovery Proposal is a move toward permanent service as opposed to temporary, pandemic response service. He noted that he has not seen the Title VI analysis of the proposed changes yet and described the need for it to be robust and start with the previous, permanent service.				
Ms. Michelle Barney described her understanding that FlexRide East does not go to Chidester after hours during the week or weekend. She expressed her appreciation for hours being extended as well, and also described an effort to vaccinate all the senior high rises by Washtenaw Public Health and her wiliness to keep AAATA aware of when				

large buildings are vaccinated. She described the positive effect vaccinations may

have on ridership.



Cha CE	O, Finance a	er announced that this	will the last Board meeting with John Metzinger, www.www.www.www.www.www.www.www. www.www.www.www.www.www.www.www. www.www.www.www.www.www.www.www.www.www.www. www.www.www.www.www.www.www.www.www.www.www.www.www.www.www.www. www.www.www.www.www.www.www.www.www.www.www.ww	
			UTION 02/2021: ervice of John Metzinger	
		Meeting:	Board of Directors	
		Meeting (	Date: March 18, 2021	
	WHEREAS,	John Metzinger joined Th	eRide on May 22, 2017; and	
	WHEREAS,	John's last day as a mem	ber of our team will be April 9, 2021; and	
	WHEREAS,	John has accepted a posi	tion as the CEO of another transit agency; and	
	WHEREAS,		ide's first Chief Financial Officer, providing strong dvice throughout his tenure; and	
	WHEREAS, John led the establishment of many changes and new approaches that will benefit the agency and our communities into the future; and			
	WHEREAS,	John has been an excellent example of integrity, sound judgment, and strong leadership; and		
	WHEREAS,	the Board of Directors wa contributions.	ants to express its appreciation for his	
		er, Deputy CEO for Financ	AT the Board of Directors expresses its thanks to and Administration, and wishes him success in	
	Cric A	Mahler	Kysa Sime	
	Eric Mahler,	Chairperson	Kyra Sims, Secretary	
In s Mr. Mr. Ms.	upport of the Hewitt: Yes Hess: Yes Mozak: Yes	e motion:	plution into the record, seconded by Mr. Allemang.	
	Miller: Yes	/ec		
	Allemang: Yes			
	Gott: Yes.			



Mr. Hunter: Yes Ms. Sims: Yes

Chairman Mahler: Yes

The motion passed unanimously.

Mr. Metzinger responded that serving this organization has been a great honor. He described the Board and staff as excellent and hoping that the citizens of Ann Arbor and Ypsilanti know what they have in them. He noted that excellent progress has been made together. He shared that he appreciated being recognized and honored like this but described that it has been a team effort. He recognized the great management team in his division, as well as great leadership from CEO Carpenter and the Board. He ended by saying that the work that AAATA does and the service that it provides is something that he will treasure for the rest of his career.

Mr. Allemang, Chairman Mahler, and Mr. Miller shared their appreciation for Mr. Metzinger's tenure with AAATA and wished him well.

### 2. CONSENT AGENDA

- 2.1 Minutes and Committee Meeting Reports
  - Mr. Hewitt moved to approve the consent agenda, seconded by Mr. Chang. In support of the motion: Mr. Allemang: Yes Mr. Chang: Yes Ms. Gott: Yes Mr. Hess: Yes Mr. Hewitt: Yes Mr. Hunter: Yes Mr. Miller: Yes Ms. Mozak: Yes Ms. Sims: Yes Chairman Mahler: Yes

The motion passed unanimously.

#### 3. POLICY MONITORING & DEVELOPMENT

- 3.1 Committee Meeting Discussion None.
- 3.2 Board Retreat Feedback (Verbal)

Mr. Hewitt noted that the retreats were very well organized and provided an enormous amount of well-presented information. He expressed his hope for more opportunities to discuss the information and the long-range future of what transportation systems in general might look like.

Chairman Mahler described the struggle to balance the huge amount of information with enough time to discuss it all.

Mr. Hewitt further mentioned that Zoom meetings are not the ideal format for wideranging discussions.

Mr. Miller described coming out of the retreat excited about having more conversations and doing a deeper dive into some of the individual topics through the long-range planning process.

Chairman Mahler described that the Governance Committee will discuss this at the next Governance Committee meeting, planning future steps and recommending some future actions that will come up at future Board meetings.



Mr. Chang described the retreats as extremely helpful and useful and complemented the presentations presented by Mr. Smith and Mr. Yang, as well as CEO Carpenter.

Ms. Mozak pointed out that it had been mentioned in Committee meetings that because so much information was presented and there may not have been an appropriate amount of time to discuss it, there might be another half day retreat later on in the Summer. She supported that suggestion. Chairman Mahler responded that this will be discussed at the Governance Committee meeting and with staff.

Ms. Sims shared that one of the things missing in the retreat due to time constraints was the ability to collaborate as a Board. It is that piece that she would like to explore in a half day follow-up meeting, hopefully sooner rather than later before information is forgotten.

### 3.3 LAC Task Force Report

Ms. Mozak walked the Board through the policy language for Board linkage with the LAC, as well as an Executive Limitation for external relations with the LAC. She noted that the Governance and Service Committees have both recommended bringing the language to the Board for their thoughts and possibly implementation.

Chairman Mahler noted that Ms. Mozak led this project from start to finish and did a tremendous amount of work to organize and get the right result, along with CEO Carpenter and Governance Coach Rose Mercier. It was also a coordination between Chairman Mahler, Ms. Sims, the Governance Committee, and the LAC. He offered kudos to her for getting what he perceives as a very good policy in front of the Board.

Mr. Miller asked if the LAC has had an opportunity to review the policy language.

Ms. Mozak responded that this language was not presented to the LAC who just came back online in February. She described not pursuing that because it was language given by the Board, though there has been a lot of excellent feedback from the LAC in the past. She expressed her understanding that the LAC is anxious to move forward with policy governance and the Board's decision.

Mr. Miller expressed his trust in Ms. Mozak to represent the LAC's interests.

Ms. Mozak described that during the meeting she attended with the LAC in March she let the LAC know that there was new policy language, and the Board packet was available before the Board meeting. She asked that if they had any concerns, they were welcome to attend the Board meeting, but she does not believe the Board had any public comment from them at this point.

Ms. Mozak motioned to adopt the LAC Task Force policy as drafted, seconded by Ms. Sims. In support of the motion: Mr. Allemang: Yes Mr. Chang: Yes Ms. Gott: Yes Mr. Hess: Yes Mr. Hewitt: Yes Mr. Hunter: Yes Mr. Miller: Yes Ms. Mozak: Yes



Ms. Sims: Yes

Chairman Mahler: Yes

The motion passed unanimously.

3.4 Ownership Linkage Task Force (Verbal)

Mr. Allemang reminded the Board that the Ownership Linkage Task Force (OLTF) was formed a little over 2 years ago. He described that ownership linkage is to try to have the Board engage directly with who they consider to be their owners. He noted that in the traditional sense, AAATA does not really have owners, but they consider the three bodies that create AAATA's existence and appoint the Board members to be the legal owners; generally, the residents within the communities serve to be AAATA's moral owners.

Mr. Allemang noted that the former OLTF met a number of times with Governance Coach Rose Mercier and developed a plan for doing this linkage, which was followed up with three meetings – one with Mayor Christopher Taylor of Ann Arbor, one with Mayor Beth Bashert of Ypsilanti, and one with Supervisor Brenda Stumbo of Ypsilanti Township. He shared that those were good meetings followed by the Board deciding that the linkage should be the responsibility of the entire Board and the OLTF was dissolved. Due to the pandemic, there was no further action after those meetings.

The OLTF has been reconstituted, with members Mr. Allemang, Ms. Sims, Mr. Miller, and Mr. Chang. So far, they have had a couple of meetings with the intent at the next Board meeting to bring what their consensus is relative to ownership linkage and to have a dialogue with the Board, to get their input and what they think about ownership linkage, in particular, what should be done going forward.

Chairman Mahler noted that this is a key pillar of AAATA's policy governance.

Mr. Allemang described that the focus of the dialogue with the owners should try to incorporate AAATA's Ends, to see that all are in agreement and to get input about changes.

3.5 Monitoring: Investments (Policy 2.6)

Mr. Metzinger walked the Board through the monitoring report for Policy 2.6 – Investments, presenting compliance with all elements of the policy.

Mr. Hewitt asked about Executive Limitation 2.6.2, the first interpretation indicating that the compliance with the policy will be demonstrated when account statements from financial institutions indicate that funds are held in accounts that are federally insured to the level of at least \$250,000 per account. He noted that there are two CDARS at the Bank of Ann Arbor equaling \$5M and asked Mr. Metzinger to explain that.

Mr. Metzinger explained that CDARS stands for Certificates of Deposit Account Registry Service. These funds are managed by the Bank of Ann Arbor, but they are held in Certificates of Deposit at banks around the country. While the sum is \$5M, in each bank there are amounts held of \$250,000, which is the maximum that is federally insured.

Mr. Miller asked if the accounts were capped at \$250,000, to avoid keeping a federally uninsured level in each.

Mr. Metzinger explained that AAATA does have accounts that are above that federally insured threshold. The reason for that is those funds are treated as an exception to this policy as they are funds that are held for operations. Policy 2.6.1 makes the exception for this in the language "except where necessary to facilitate ease in operational



transactions". This cash is on hand for paying bills and payroll; these check runs often top more than \$1M.

Mr. Miller asked if this policy is possibly not accomplishing what the Board wants it to accomplish if there are funds that are uninsured.

Mr. Metzinger explained that AAATA is very careful to make sure that the operating dollars are being held in banks that are fiscally secure. The Bank of Ann Arbor is very highly rated by BankRate.com.

Mr. Miller wondered if language such as "in financially responsible, solvent institutions" should be added to the policy.

Chairman Mahler suggested that this may be something the Finance Committee could discuss.

Ms. Sims described a previous discussion in regard to the rating of the banks and how support of the health and safety of the bank could be provided, which might be something to add to the policy or monitoring report at some point.

Mr. Metzinger suggested that might be good advice. He described an opportunity here to provide an additional interpretation of evidence the next time this report is presented that could perhaps indicate the fiscal strength of the financial institution.

Mr. Allemang moved to approve the CEO as (a) in compliance, seconded by Ms. Sims. In support of the motion: Mr. Allemang: Yes Mr. Chang: Yes Ms. Gott: Yes Mr. Hess: Yes Mr. Hewitt: Yes Mr. Hunter: Yes Mr. Miller: Yes Ms. Mozak: Yes Ms. Sims: Yes Chairman Mahler: Yes

The motion passed unanimously.

### 3.6 Monitoring: Communication & Support (Policy 2.10) CEO Carpenter presented the monitoring report, suggesting level (b) of compliance (in compliance except for items noted in policy 2.10.1 and 2.10.3) for the Board's consideration.

Mr. Miller requested in the future that the report indicate when the report was scheduled to be due. He also expressed his interest in discussing how to address being informed of what other transit agencies are up to, whether it belongs in this policy or in External Relations.

Mr. Hewitt moved to approve the CEO as (b) in compliance except for items noted, seconded by Ms. Mozak. In support of the motion: Mr. Allemang: Yes Mr. Chang: Yes Ms. Gott: Not available for vote (abstention as per Chairman Mahler)



Mr. Hess: Yes Mr. Hewitt: Yes Mr. Hunter: Yes Mr. Miller: Yes Ms. Mozak: Yes Ms. Sims: Yes Chairman Mahler: Yes

The motion passed.

# 4. STRATEGY & OPERATIONAL UPDATES: CEO

4.1 Details of August Service Restoration

Mr. Yang reminded the Board that the public feedback period will run March 4 – April 2. He noted that there are quite a few public Town Halls being planned for the next couple of weeks and quite a few stakeholders have been met with as well. He reported that AAATA has not heard any major concerns yet. By April 2, all the feedback will be compiled from staff, the Board, and the public to incorporate into the final recommendation. AAATA will come back to the public in June for additional public Town Halls. At that time, it will be more for a communication purpose. Feedback will be collected then, but it will not be on time for the August service changes. It will be for future planning cycles. The service is going to be implemented on August 29<sup>th</sup>.

Mr. Anderson, AAATA Communication Service Coordinator, shared that so far AAATA has received around 70 individual pieces of feedback, mostly from the website or email. In addition to that, there are 9 phone calls to which AAATA has responded. The majority of the feedback has been generalized questions such as "What is happening to my route? What is happening to my bus stop?" and requests for information. Routes 23 and 24 have received more comments than other routes. A lot of that is asking for clarification on exactly what the proposals are. But the majority of the feedback received at this point has either been supportive of the proposals or asking for clarifications. After the public comment period closes, Mr. Anderson explained that staff will finish compiling a summary sheet and provide the statistics on the types of comments received, the routes that had the most popular comments, and then make it available for the Board.

The August 2021 Service Recovery Proposal is available for review on TheRide's website <u>here</u>.

Mr. Miller expressed that he does not feel it is being adequately conveyed that these changes are permanent; they are not a COVID-19-related service increase but are in fact changes to AAATA's core service that will remain until there is another re-working of the service.

Mr. Yang explained that this will be emphasized at the public Town Halls and that he will ask AAATA's communication expert to provide further communication to make sure the public understands this to be a permanent change.

Mr. Miller expressed wanting to make sure that the public is given adequate notice that these are permanent changes so that they know to make time to provide input on this proposal.

Mr. Anderson shared that the original round of materials was put out before that type of language was able to be included, but AAATA's Community Relations reports that in the news articles and interviewers they have been giving, they are starting to use that language to reinforce those points going forward.



Mr. Yang addressed Ms. Michelle Barney's comment in regard to FlexRide East. He described that the service hours for FlexRide East are being expanded quite a bit on the weekdays from 6am to 10pm, on Saturdays 8am-9pm, and on Sundays 9am-7pm. Those service hours basically are matching AAATA's fixed routes services that used to be operating in that neighborhood.

Chairman Mahler asked generally how Mr. Anderson would categorize the comments thus far, how the tone of the comments is trending.

Mr. Anderson noted that the majority of comments are questions, but there are some people letting AAATA know that they do like some of the changes being made like simplifying the branches, and then there are others saying the changes that are being proposed are not as good in their opinion to what is already in place. He noted that it will have to be considered going forward as AAATA goes into the long-term plan, if some of the things that were done, like the more frequent service on weekends, if that is something that should be revisited or if resources need to be reverted.

Chairman Mahler asked what the timeframe is for the communication plan and if it is Mr. Anderson that generally gets back to people. Mr. Anderson shared that responses are coming from a combination of himself and Elyse Osterday in the planning department. They are catching up right now on the initial feedback with the goal of responding within several days. They do tend to respond to phone messages sooner than e-mails as phone calls seem to indicate a stronger sense of urgency.

#### 4.2 Q1 Finance Report

Ms. Thompson walked the Board through the Q1 Finance Report, highlighting the following:

- In regard to the operating results, it has ended pretty much how staff thought it was going to end. There was a zero net income for the first quarter.
- The revenue and the expenses were at \$9.2M year-to-date, \$1.6M less that the budget. A couple of reasons for the budget variance include:
  - On the expense side, AAATA has a reduced service plan. With that there is lower fuel, materials, and supplies. And even with the pandemic, there are less purchased services as well. With no AirRide, D2A2, and even the ARide service coming in house, that causes all of AAATA's expenses to decrease at this point.
  - The revenue is going to follow the expenses. AAATA is not trying to pull federal funding for a surplus. Staff are just trying to cover the costs at this point.
  - AAATA pulled about \$1.6M in CARES Act funding for this quarter, at about \$3M year-to-date.

 The fares are down quite considerably, about \$470K down for this quarter, which is due to the very low ridership that AAATA still has. Fixed route ridership is at about 20-25% current. That for demand response is at about 40%.

- On the balance sheet side, there is a strong net position. The reserve was at 2.9 months of annual operating expense, \$10.4 million. The months in reserve may look a little strange because the reserve is going down in total dollars, but the months are going up. That is due to the budget for FY2021 being less than FY2020.
- The investments presented are higher than the prior quarter, which is due to the CDARS program.

Mr. Hewitt asked in regard to the \$9.2 in revenue and \$3M in CARES Act, if everything had stayed the same and there was no CARES Act money, would there have been a \$3M loss recorded? Ms. Thompson explained that not to be the case. She noted that there was \$1.6M drawn for the quarter for CARES, and if it had not been drawn, other federal funding that AAATA has would have been used.



Chairman Mahler asked if there will be an increment increase, decrease, or steady state in regard to drawing in CARES Act funding going forward. Is it staying at the same level or is staff forecasting to draw more or less CARES Act funding in the next quarter? Ms. Thompson shared that AAATA is aiming to increase the money they are pulling from the CARES Act.

4.3 Q1 Service Report Mr. Smith pointing out that the Q1 Service Report is a pre-pandemic to pandemic comparison. To see how AAATA is transitioning through the pandemic, he suggested taking a look at the comparison of Q4 to Q1. This is also the last report with prepandemic data.

# 4.4 Budget Update (Verbal)

Mr. Metzinger brought forth a concept of amending the 2021 budget primarily because with CARES Act funding, CRRSAA funding, and the potential of American Rescue Plan funding, staff are recognizing with greater confidence that AAATA will be able to spend federal funding more quickly than anticipated when the budget was adopted last September.

Mr. Metzinger described the concept to be spending a greater share of federal aid more quickly as operating assistance. Then to transfer AAATA's local property tax funding into reserve accounts, primarily as a capital reserve for future projects. This plan would allow AAATA to not only maintain operations for the next couple of years, but also to begin to make exciting progress on capital projects that have long been on AAATA's wish list. AAATA is dealing with an available \$35M in federal funds right now between CARES Act and CRRSAA funding. The plan would involve spending those funds more rapidly this year and next. Staff have confirmed with legal counsel that these plans due align with state law and are also allowable under the federal regulations for grantor relationships in accordance with the Board's policy. It is also in alignment with what voters have authorized in local millages in that they have elected to support public transportation in the service area through their millage votes. Capital and Operating projects both support public transportation. Mr. Metzinger also noted that this approach is consistent with what quite a lot of transit agencies of the same size as AAATA around the country are doing.

Next month, staff will be bringing forth a detailed plan along with a resolution and request for the Board's authorization to amend the FY2021 budget, to make some changes in expenses based upon what has occurred so far this year, minor changes. But the most impactful change is to realign the revenue and the operating budget using federal aid more promptly and then creating reserve accounts with local property tax funds for future capital projects.

CEO Carpenter added that he has spoken with three other transit CEOs, 2 in this state and another outside. What he has found is that a lot of other transit agencies are in a very similar situation to AAATA's, and almost all of them are doing something very similar to what Mr. Metzinger described. He noted that the transit agency in Des Moines, Iowa whose leader he has known for 20 years has already done this, has already begun moving their local property tax funding into a capital reserve. CEO Carpenter shared that he is confident in Mr. Metzinger's initial recommendation and is conscious of making sure perceptions of the recommendation are heard. He also noted that now is a good time to be pulling together local funding for capital. There are a lot of rumblings out of Washington, D.C. about a forthcoming infrastructure bill and even the potential in turn of congressional earmarks, about which he and Mr. Hunter will be speaking to Congresswoman Debbie Dingell. He described a concern among some CEOs that a flood of federal infrastructure money, if there is no local money to match it, could be difficult to spend. So, he suggested now would be a good time to have local capital funding to match things.

Chairman Mahler expressed looking forward to a more fleshed out plan but conceptionally liked the idea. He agreed that public perception will matter and once it is well explained will hopefully not have a lot of objections. He described that AAATA has done much over the last several years to engender, manage, and maintain the trust of the public when it comes to fiduciary matters.

Mr. Allemang asked how soon a good estimate of the funds potentially being received from the American Rescue Plan might be known. CEO Carpenter described that it will probably take a couple of weeks as there are more formulas being applied to every new bill. In this particular case, the formulas being applied at a federal level limit every transit agency to 138% of their annual operating budget cumulatively taken from all three relief bills. He hopes to have something to communicate in a month, though it is all in the hands of the FTA.

Mr. Allemang asked if the American Rescue Plan dollars will have to be considered as part of the FY2021 budget amendment process. CEO Carpenter explained that the CARES Act and CRRSAA funds technically do not expire, but the American Rescue Plan funds are understood to expire in 4 years. So, there is a much greater urgency to use that money faster. If staff can find a way to ask for the Board's approval to spend the funds from the American Rescue Plan first, they will do that, or they may have to wait for the next amendment.

Mr. Miller expressed that the lack of capital investment has been holding AAATA back. He described that when he joined the Board, he was hoping to be breaking new ground on the YTC by now. He hopes that this budget amendment will be speeding up that timeline. Mr. Miller described his understanding that larger transit agencies have not received as great a percentage of their operating budgets from these bills as the smaller transit agencies have. He asked if any counter lobbying should be expected from the larger transit agencies.

CEO Carpenter described that it is understood by all APTA members that if a bill is passed at a national level, every district needs an incentive to vote yes. Even though New York's success is important, they could not get a federal rescue bill if they tried to hoard all of the money. CEO Carpenter expressed that he is not concerned about claw backs or any legal challenge to the proposal that Mr. Metzinger has outlined. He also described generally that the CARES Act funding was distributed in a more equal and less formulaic manner than the bills that have followed, potentially because the larger transit agencies need more funding and have a more difficult time reducing service and expenses.

CEO Carpenter described that capital projects in the industry are thought of in terms of 5-10 years; he has rarely seen a project happen in three years. In regard to the Ypsilanti terminal, he suggested that AAATA is potentially years away from a ribbon cutting due to the time-consuming aspects of development, such as numerous rounds of funding approval, local negotiations over land, and NEPA studies.

Chairman Mahler described that AAATA is in the position that they are in, to make these kinds of adjustments and moves, because of the early budget decisions they made in this pandemic, i.e., being very conservative with the CARES Act funds, cost cutting, and spending.



#### 4.5 CEO Report

Mr. Smith described that AAATA is pleased to be offering a vaccine shuttle, having been contacted by the Washtenaw Health Department to do so. AAATA is offering a deviation of Route 4, a shuttle between BTC and YTC, and a stop in the middle at EMU. That is running from 10am-4pm, Wed.-Sat., which is when the clinic is currently open. For those that cannot get there on that fixed route shuttle, AAATA is offering ARide service that they have been offering throughout to anybody that has an appointment; that is fare free, being paid for via the CARES Act funding. For those that are outside of the ARide area, additional AAATA service is also available in some of the surrounding townships for vaccination appointments thanks to assistance from Golden Limousine. He described that if ever there was a reason to spend CARES Act funds, this is it.

Ms. Gott expressed that she was really proud that TheRide was involved in the vaccine shuttle. She described it as a great demonstration of leadership and stepping up.

CEO Carpenter complimented the AAATA planning and communications teams on the service restoration work. He described that Mr. Miller and the team made a presentation to Ypsilanti City Council this week.

In regard to AirRide service, it is getting back up and running. CEO Carpenter noted that the private company that operates the buses that are coming from Lansing through Ann Arbor to the airport (Michigan Flyer and Indian Trails) have found state money to backstop their operations. They are not being funded by AAATA. At the same time, AAATA's contract with them naturally expired during the pandemic. As they bring the service back, they do not need financial assistance from AAATA, and AAATA will not have a contract with them either. They will still be stopping at the BTC, but it will look a little bit different temporarily as the market for air travel stabilizes.

CEO Carpenter described making a requested presentation to the Board of the RTA on AAATA's current activities, to which he followed up with an ask of them to restart the Detroit to Ann Arbor service in part because UofM has announced its intent to return to in-person classes this Fall, which was a big chunk of the reason for the D2A2 service. Another chunk was the local health department asking AAATA if they could take passengers to Ford Field in downtown Detroit, which is perfect for the D2A2 service.

In regard to the transit-oriented development zoning work, CEO Carpenter described that as going well and announced that the Ann Arbor Planning Commission will be meeting on April 6<sup>th</sup> for a public hearing on it, if individuals are curious to hear more.

Lastly, CEO Carpenter responded to Mr. Robert Pawlowski's comment on Nova buses. CEO Carpenter noted that AAATA only has the one right now, with more expected sometime this Summer. He described that the seating configuration that Mr. Pawlowski was describing is not a distinction between Gillig or Nova buses, but rather a conscious decision about how the seats themselves are configured. The seats can be set up in almost any configuration, and this configuration was chosen by staff. CEO Carpenter thanked Mr. Pawlowski for his feedback and noted that if there is a lot of similar feedback, staff may revisit the configuration. He reported that staff have also heard some positive feedback about the extra room for standees and strollers.

#### 5. EMERGENT BUSINESS None.

6. CLOSING ITEMS

6.1 Topics for Next Meeting:



	Monitoring: Policies 3.0-3.8 Board Retreat Follow-up Budget
	Public Comment Mr. Jim Mogensen described TheRide eliminating GoldRide sedans for seniors. He also described that with taxis there is some understanding of what fares will be and backstops if people are being discriminated against. He shared that this is not the case with Uber and described additional barriers with Uber, such as individuals being canceled, surge pricing, and the need for technology and credit cards.
	Ms. Michelle Barney added her praise of Mr. Metzinger. In regard to FlexRide East, she described that it lets her off on Michigan Avenue, from which she has an 8-block walk to her home in the evening. She asked for that bus system to be extended to include an area near Chidester. In regard to the August Service Recovery Proposal, she thanked staff for clarifying that the proposal is for permanent service changes. She also expressed her appreciation that Route 66 is being restarted. Lastly, she asked for staff to contact her with more information on the vaccine shuttle.
6.3	Board Assessment of Meeting (Electronic)
6.4	Adjournment Mr. Chang moved to adjourn, seconded by Mr. Hewitt. In support of the motion: Mr. Allemang: Yes Mr. Chang: Yes Ms. Gott: Yes Mr. Hess: Yes Mr. Hewitt: Yes Mr. Hunter: Yes Mr. Miller: Yes Ms. Mozak: Yes Ms. Sims: Yes Chairman Mahler: Yes
	The motion passed unanimously.
	Chairman Mahler adjourned the meeting at 8:25pm.

Respectfully submitted by: Keith Everett Book





# **Governance Committee Meeting Summary**

# Meeting Date/Time: April 1, 2021, 9:00-10:30am

Location: REMOTE – Via Zoom Meeting Chair: Eric Mahler Committee Meeting Attendees: Mike Allemang, Roger Hewitt, Kyra Sims AAATA Staff Attendees: Matt Carpenter, Forest Yang, Bryan Smith, John Metzinger, LaTasha Thompson, Rosa-Maria Njuki Guests: Rose Mercier, Mel Muskovitz

Chairman Eric Mahler called the meeting to order at 9:02 am.

	Discussion Items					
1.	1. OPENING ITEMS					
	1.1 Agenda (Additions, Approval) Approved.					
	1.2 Communications CEO Carpenter welcomed LaTasha Thompson as Acting Interim Chief Financial Officer upon Mr. John Metzinger's departure on April 9 <sup>th</sup> .					
2.	POLICY MONITORING & DEVELOPMENT					
	2.1 Committee Agendas <u>Service Committee</u> : Mr. Hewitt had no additions.					
	<u>Finance Committee</u> : Mr. Allemang added an agenda item for August Service Recovery Proposal Public Feedback.					
	<u>Board of Directors</u> : Chairman Mahler asked about the Retreat Follow-up: Paratransit agenda item. CEO Carpenter described breaking the retreat follow-up down into discussions of specific topics, starting with Paratransit since that material happens to be ready first.					
	Mr. Allemang asked if a decision is needed on the budget amendment at the April Board meeting. CEO Carpenter described that there is no immediate need for a decision, but sooner would be better than later. He emphasized that use of federal aid requires that a budget amendment be approved. Chairman Mahler expressed that the Board will take more time with the approval if needed.					
	CEO Carpenter noted that the Closed Session is tentative. He noted also that Board members will need to state the location from which they are linking in from at the top of the meeting.					

	Discussion Items
2.2 Other	Covernance leaves (as assigned)
	Governance Issues (as assigned) Bylaw Review Material Chairman Mahler provided his suggested edits and described a target of the May Board meeting for a draft to be brought to the Board.
	Mr. Allemang suggested talking about the draft of the actual Bylaws at the next meeting, rather than the table.
	Mel Muskovitz described that the changes in the draft Bylaws that Dykema has created are their suggestions based on feedback from staff and Board members. Chairman Mahler described making changes required by law and OMA automatically. For other potential changes outside of that, the Governance Committee should do the distilling down for the rest of the Board. Chairman Mahler has provided his suggested revisions. After this Committee meeting, a 2- hour working call with Mr. Muskovitz, Andrew VanEgmond, CEO Carpenter, Chairman Mahler, Ms. Sims, and Mr. Allemang will be scheduled for the week of April 12 <sup>th</sup> .
	Mr. Allemang expressed not being able to tell who made the comments in the marked-up document. Chairman Mahler will note "EM" at the front of each of his comments. Mr. Muskovitz will then go through the Bylaws document to shade Chairman Mahler's comments, amend it for items mistakenly deleted, and recirculate it.
2.2.2	Ownership Linkage Task Force (Verbal) Mr. Allemang reported that Mr. Chang is doing a redraft of the Ownership Linkage document and the next meeting of the Task Force will be April 5 <sup>th</sup> .
2.2.3	Board Retreat Feedback / Next Steps Chairman Mahler expressed that he would like to see some analysis or conclusions from the polls taken during the retreat. CEO Carpenter described that the retreat was effective in getting the Board on the same page in regard to context, aspiration, and trade-offs. Now, smaller chunks will be brought forth for further discussion in Board meetings, starting with paratransit.
	Chairman Mahler noted that bringing the retreat topics all together will likely need to happen at a later time in another retreat meeting. His hope is to be able to make movement on some of the issues at the monthly Board meetings in order for staff to create an outline for the strategic plan.
2.2.4	Monitoring Reports 3.0-3.8 Mr. Allemang described that 3.0-3.8 was a lot to survey and some of the answers for the same questions had answers of both always and never. He suggested that the interpretations may need to be discussed.
	Chairman Mahler agreed that it was a lot of information, but also expressed appreciation for surveying all of the policies together as it revealed some areas of contradiction. He also noted the need to discover what to do with the treasurer role and make it in line with how operations are actually happening.
	Describition Assessment (0/40)
2.2.5	Board Meeting Assessment (3/18)



Discussion Items
No comments.
3. STRATEGY & OPERATIONAL UPDATES: CEO
3.1 Budget Amendment Proposal Mr. Metzinger shared some ideas for how the budget could be updated to reflect federal relief funding, starting with the need to amend the FY2021 budget. Committee members discussed and provided feedback.
3.2 Earmarks (Verbal) CEO Carpenter reported that the House of Representatives has opened up the application processes for earmarks, but the Senate has not yet agreed. AAATA's application for Representative Dingell's earmarks was submitted on the deadline of March 31st.
CEO Carpenter described that earmarks are specific projects for which a Congressperson can request additional funds.
3.3 Commuter Rail & RTA Update (Verbal) CEO Carpenter reported that he has completed his feedback on the commuter rail project. Committee members discussed potential next steps.
4. CLOSING ITEMS
4.1 Topics for Next Meeting
4.2 Adjournment Chairman Mahler adjourned the meeting at 10:45am.

Respectfully submitted by: Keith Everett Book





# **Service Committee Meeting Summary**

### Meeting Date/Time: April 7, 2021, 3:00-5:00pm

Location: REMOTE – Via Zoom Meeting Chair: Roger Hewitt Committee Meeting Attendees: Kathleen Mozak, Jesse Miller, Ryan Hunter, Sue Gott AAATA Staff Attendees: Matt Carpenter, John Metzinger, Bryan Smith, Forest Yang, LaTasha Thompson, Rosa-Maria Njuki

Meeting Chair: Roger Hewitt

Chairman Hewitt called the meeting to order at 3:03 pm.

#### **Discussion Items**

#### **1. OPENING ITEMS**

- 1.1 Agenda (Additions, Approval) Approved.
- 1.2 Communications Ms. Gott shared that her term on the Board will officially end on May 1, 2021.

# 2. POLICY MONITORING & DEVELOPMENT

2.1 Board Retreat Feedback Mr. Hewitt noted that there will be follow-up discussions of Board Retreat topics at each of the future Board meetings. CEO Carpenter shared that Mr. Smith will present on paratransit at the April Board meeting.

### 3. STRATEGY & OPERATIONAL UPDATES: CEO

- 3.1 Budget Amendment Proposal Mr. Metzinger shared some ideas for how the budget could be updated to reflect federal relief funding, starting with the need to amend the FY2021 budget. Committee members discussed and provided feedback.
- 3.2 Earmarks

CEO Carpenter reported that the House of Representatives has opened up the application processes for earmarks, but the Senate has not yet agreed. CEO Carpenter described that earmarks are specific projects for which a Congressperson can request additional funds.

AAATA's application for Representative Dingell's earmarks was submitted on the deadline of March 31st. He and Mr. Hunter spoke with Representative Dingell's staff this morning. The Surface Transportation Reauthorization Bill earmark deadline may also be approaching this month.

At Ms. Mozak's request, CEO Carpenter described the difference between applying for grants and earmarks. He described applying for a grant as going through the federal transit branch for discretionary funding and applying for a grant through an existing program in competition with applications across the country. An earmark is a legislative branch application (rather than an executive branch application) that hinges



on the Congressperson's discretion.

CEO Carpenter confirmed for Mr. Miller that shovel-ready projects would be more attractive to earmark applications.

3.3 August Service Restoration Public Feedback Mr. Yang described finishing the first round of public feedback on April 2<sup>nd</sup>. He thanked Ms. Mozak and Mr. Miller for their attendance. Mr. Yang described that there were 10 attendees per Town Hall which is considered a good showing. Over 300 comments and feedback submissions were collected. He reported that guite a few of the comments were on GoldRide. Mr. Yang described reviewing the GoldRide and route-specific comments. He also noted that there has been some embracing of proposed alternatives like VanPool. Mr. Smith pointed out that if GoldRide needs to be reinstituted, the contractor for FlexRide may be available to provide a quote. Mr. Yang emphasized that prior to the pandemic, GoldRide was only offered to Ann Arbor and Pittsfield, which could be a concern from an equity standpoint. Mr. Yang also pointed out that many GoldRide riders have already applied and been accepted for A-Ride. Ms. Mozak asked the Committee to reconsider bringing GoldRide back, considering concerns such as weather and areas without sidewalks. Mr. Smith will be bringing forward information about the previous ridership and cost of GoldRide, as well as some options and cost estimates going forward. Mr. Yang described that if there is additional feedback, to please forward it to staff this and next week to be included in the final recommendations. Mr. Miller described noticing the attention to GoldRide in the Town Halls. He described that the expense of GoldRide was an issue pre-pandemic as well. He also described that this may be an issue to discuss at the April Board meeting, specifically considering the long-term implications of whatever decision is made. **4. CLOSING ITEMS** 4.1 Topics for Next Meetings Q2 Service Report Monitoring: External Relations (Policy 2.9) Bus Stop Improvement Progress (Requested by Mr. Miller, when available.) 4.2 Adjournment Chairman Hewitt adjourned the meeting at 4:21pm.

Respectfully submitted by: Keith Everett Book





# **Finance Committee Meeting Summary**

# Meeting Date/Time: April 13, 2021, 3:00-5:00pm

Location: REMOTE – Via Zoom Meeting Chair: Mike Allemang Committee Meeting Attendees: Raymond Hess, Kyra Sims, Rich Chang AAATA Staff Attendees: Matt Carpenter, Bryan Smith, Forest Yang, Rosa-Maria Njuki, LaTasha Thompson

Chairman Mike Allemang called the meeting to order at 3:03pm.

		Discussion Items
1.	OP	ENING ITEMS
	1.1	Agenda (Additions, Approval) Approved.
	1.2	Communications
		Ms. Sims noted that she may need to pop in and out of the meeting.
2.	PO	LICY MONITORING & DEVELOPMENT
	2.1	Board Retreat Feedback CEO Carpenter noted that there will be follow-up discussions of individual Board Retreat topics at each of the future Board meetings. He shared that this will start with Mr. Smith presenting on paratransit at the April Board meeting.
	2.2	Ownership Linkage Task Force Chairman Allemang noted there was another meeting of the Ownership Linkage Task Force last week. The Task Force has materials that they would like to include in the April Board meeting packet as a means of reintroducing ownership linkage to the Board. Then their hope is to seek approval of a plan at the May Board meeting.
3.	STF	RATEGY & OPERATIONAL UPDATES: CEO
	3.1	Budget Amendment Proposal CEO Carpenter shared some ideas for how the budget could be updated to reflect federal relief funding, starting with the need to amend the FY2021 budget. Committee members discussed and provided feedback.
		CEO Carpenter described that the budget amendment proposal may be shared at the April Board meeting.
	3.2	Earmarks CEO Carpenter reported that the House of Representatives has opened up the application processes for earmarks, though the Senate has not yet agreed. CEO Carpenter described that earmarks are specific projects for which a Congressperson can request additional funds.



	Discussion Items
deadline o about the	application for Representative Dingell's earmarks was submitted on the of March 31st. He and Mr. Hunter spoke with Representative Dingell's staff submitted projects. Additionally, the Surface Transportation Reauthorization rk deadline is this Friday, April 16th, to which AAATA is also applying.
Mr. Yang o thanked C that there	rvice Restoration Public Feedback described finishing the first round of public feedback on April 2nd. He hairman Allemang and Mr. Hess for their attendance. Mr. Yang described were 10 attendees per Town Hall which is considered a good showing. Over hents and feedback submissions were collected from the public, staff, and ers.
	reported that quite a few of the comments were on GoldRide, followed by cific comments. Staff have completed their review of all the comments thus
GoldRide suggested	to the proposed discontinuation of GoldRide, Mr. Yang described that the sedan service was always a premium service, a service that the transit study discontinuing in order to manage cost and ensure the ARide performance. Isized that GoldRide riders are and will still be able to ride the fixed route for
for August	described that the June engagement meetings will be announcing the plan June feedback will be taken and considered for implementation further line, but not for the August implementation.
benefit of to the pan consider, l	described that some seniors have expressed only using the free fixed-route GoldRide and not needing the sedan service. He also emphasized that prior demic, GoldRide was only offered to Ann Arbor and Pittsfield. With all this to he shared that he may have a proposal for GoldRide to present at the April eting as part of his paratransit presentation.
stakeholde	described that staff are having another meeting with Ypsilanti Township ers this Friday. He also noted that the finalized service recovery will be to the Board at the June meeting.
4. CLOSING ITE	MS
4.1 Topics for Q2 Financ Ownershi Budget Au Allemang	Next Meeting be Report o Linkage mendment (if not approved at the April Board meeting). At Chairman is request, Ms. Thompson described that if the budget amendment is the Q2 report will reflect the budget amendment on the income statement
4.2 Adjournmo Chairman	ent Allemang adjourned the meeting at 4:18pm.

Respectfully submitted by: Keith Everett Book





# **ISSUE BRIEF: Ownership Linkage Taskforce Update**

# Meeting: Board of Directors

# Meeting Date: April 22, 2021

# **INFORMATION TYPE**

Other

# **RECOMMENDED ACTION(S):**

That the Board review and provide feedback to the Taskforce.

### BACKGROUND

The original Ownership Linkage Task Force was established in late 2018—composed of Mike Allemang (chair), Kyra Sims, Jesse Miller, and Larry Krieg. They were advised by Rose Mercier. The task force reviewed ownership linkage concepts and, after much discussion, documented their conclusions that included a plan for implementing board linkage with AAATA's "owners". The overall objective of ownership linkage: The **board** should engage more directly with its owners to promote two-way communication. The dialog should have a long-term perspective, that focusses on Ends Policies, and that sees that goals are aligned.

In mid-2019, initial linkage meetings were held with Ann Arbor Mayor Taylor, Ypsilanti then-Mayor Bashert and Ypsilanti Township Supervisor Stumbo. The meetings generally went well; they were attended by two board members and Matt Carpenter.

After these three meetings, the task force was dissolved and Ownership Linkage was deemed to be the responsibility of all board members However, other priorities (and the pandemic) intervened, and no further linkage actions occurred. The task force was reconstituted in late December 2020 and consists of Mike Allemang (chair), Kyra Sims, Jesse Miller, and Rich Chang.

# PRIOR RELEVANT BOARD ACTIONS AND POLICIES

Policy 3.0: Global Governance Process defines owners. Policy 3.2: describes the Board as an informed agent of the ownership and members are to maintain effective ambassadorship and coordinated advocacy with owners.

# **ISSUE SUMMARY:**

# 1. Ownership

Policy (3.0) states that the Board governs AAATA "on behalf of the residents and workers of the member jurisdictions and government jurisdictions with whom we have service agreements (**Ownership**)".

The Ownership Linkage Task Force agrees that the City of Ann Arbor, City of Ypsilanti, and Township of Ypsilanti are the Authority's *legal owners* since they give

Page **1** of **2** 



AAATA its legal authority and also appoint its board. The *residents* and *workers* of the cities of Ann Arbor and Ypsilanti, plus the Townships of Ypsilanti, Pittsfield, Scio, and Superior are its *moral owners*.

# 2. 3-year timeline

The taskforce is recommending a 3-year plan to conduct linkage as follows.

FY- Discuss ownership linkage with Board; finalize revised Policy 3.0 and three-2021 year plan.

Have second round of meetings with legal owners that covers the purpose of ownership linkage, AAATA ends policies, the desired frequency of future meetings and how to connect with others on the governing bodies.

- FY- Continue regular meetings with legal owners.
- <sup>2022</sup> Initiate outreach to moral owners with a survey. The survey will include a description of its purpose: that the Board of Directors is seeking input about long-term, big-picture issues that will assist the Board in creating the future of AAATA. Surveys can reference AAATA's long-term goals (ends) and be in several forms: material given to riders, rider interviews, telephone interviews with residents, focus groups, etc. It would be helpful to engage a firm with expertise in surveys.

FY- Based on experience from prior two years, continue linkage with legal and moral owners.

# ATTACHMENTS:

1. Detailed 3-year Ownership Linkage Plan Draft



Year	Who	Vision/Purpose	Why	How	Desired Outcomes
1	<ul> <li>AAATA Board</li> <li>Legal owners:         <ul> <li>Ann Arbor City Council</li> <li>Ypsilanti City Council</li> <li>Ypsilanti Township Board of Trustees</li> </ul> </li> </ul>	Establish a baseline understanding of the purpose of ownership linkage with the target audience via general sessions, education sessions, and Q&A sessions.	Get the board to be more involved as AAATA ambassadors with legal owners (vs just AAATA staff). Board 'as a whole' wants to understand the perspectives and priorities of the jurisdictions because all Board members are governing on behalf of, and accountable to, all owners, and not just 'representing' the authority that appointed them. Legal owners are important conduits to the constituents they represent and as such, we want to make sure those legal owners have better knowledge of how the AAATA works, the limits we	<ul> <li>2-3 meetings with each legal owner. The number of meetings is flexible based on legal owner. How the board interacts with the legal owner is also flexible. For example, it could be 1:1, or a small group setting. It does not need to be in a public forum either, such as a city council meeting. Can also be accomplished via group/committees that member(s) of the legal owners also participate in with AAATA board member(s).</li> <li>For direct 1:1 or small group settings, we will want to perform internal board prep beforehand. For example, we will want to come up with list of the right questions, anticipate possible resistance or questions, and determining in advance what responses to give.</li> <li>Meeting 1: Listening by board members, education around what ownership linkage is +</li> </ul>	Baseline education (what is linkage, what is policy driven governance, roles between Board and CEO and staff at AAATA). Understanding by legal owners of the longer-term perspective, ends, and values. Establish steady relationship between board and legal owners. After the first round of meetings, the Board may find it useful to establish a regular schedule for this type of meeting in order to keep the focus on the longer-term perspective and values issues, and also for new legal owners (e.g., due to regular election cycles) to get up to speed.

# (DRAFT) Ownership 3-year Linkage Plan



			have, and provide favorable support for the organization, especially when we are in need of community backing for various funding initiatives.	Q&A by us and legal owners. Allow venting. Meeting 2: Education around the board's roles and responsibilities in policy governance. Meeting 3: Education around the Ends we need to meet. Discussion regarding ownership linkage and how the board + legal owners achieve Ends.	
2	<ul> <li>AAATA Board</li> <li>Legal owners (as above)</li> <li>Moral owners:         <ul> <li>Residents and workers of the cities of Ann Arbor and Ypsilanti, plus the Townships of Ypsilanti, Pittsfield, Scio, and Superior</li> </ul> </li> </ul>	Expand inquisitive outreach from legal owners to also moral owners in the communities we serve.	We need to learn what their concerns are.	Survey that legal and moral owners participate in. Use the input gained in Year 1 as the basis for questions to be included in the survey that the Authority does every second year. This could be supported by the company that the staff use who have expertise in survey design and delivery. Consideration could be given to adding ownership questions to the telephone interviews if they are conducted in that year.	Understanding of legal and moral owner views/concerns in regard to the AAATA. Review and evaluate the activities from Year 2 and add the next year to the rolling three-year plan.
3	<ul> <li>AAATA Board</li> <li>Moral owners (as above)</li> </ul>	Educational outreach to the moral owners who use or may not use the AAATA services.	Maintain a high level of confidence and support with the moral owners in the communities that	Develop focus groups of moral owners (segmented in some fashion) to explore in more detail the results obtained through the survey.	Educated moral owners regarding the AAATA. Compile and share findings from the surveys and explore



Make sure we are meeting the needs of moral owners and they understand not just the value the AAATA provides, but also how we are allowed to operate (e.g., what limitations we have to follow).	we serve. They may not utilize the AAATA service, but we need their support, especially when we are asking for financial support (e.g., via millages).		in more detail the results obtained with legal owners. Improved relationships with, better understanding of the AAATA, and support of AAATA by moral owners.
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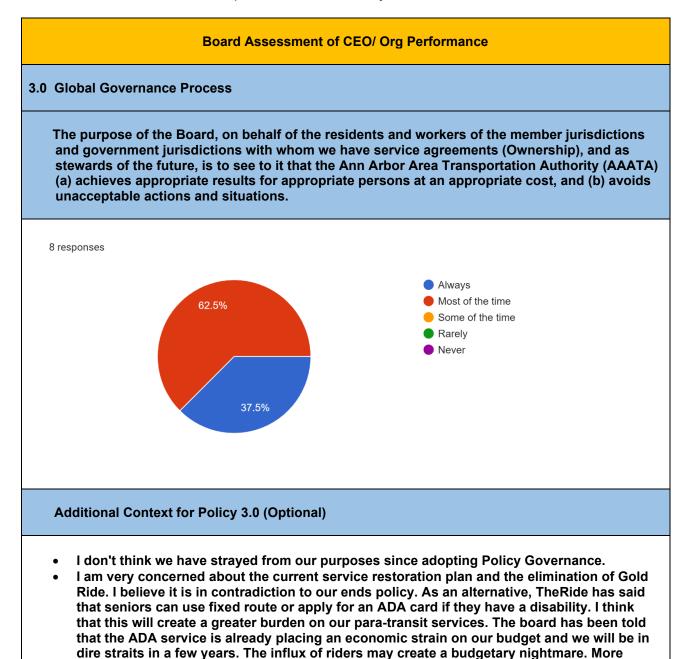


# SURVEY RESULTS: Governance Process Policies (Policies 3.0-3.8)

### Governance Committee Meeting Review Date: April 1, 2021 Board Meeting Review Date: April 22, 2021

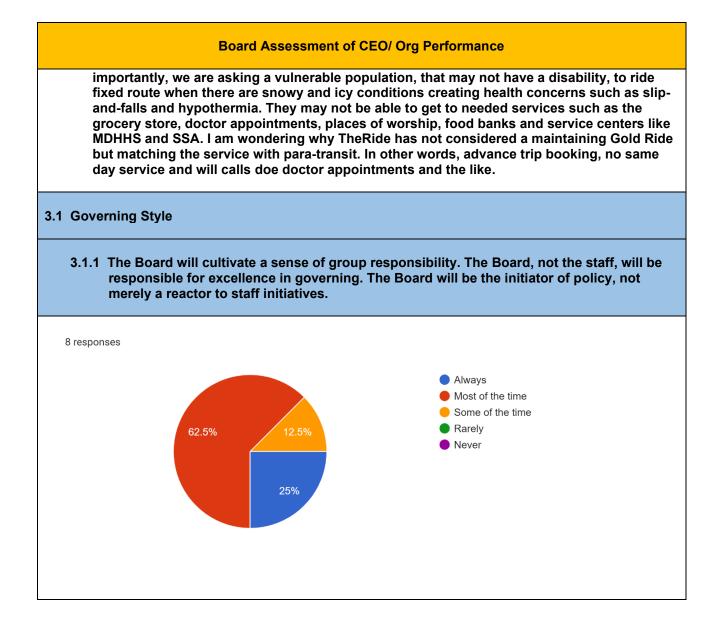
#### Survey Participants: 8 Board Members

Note: Each bullet represents a comment by a different Board member.

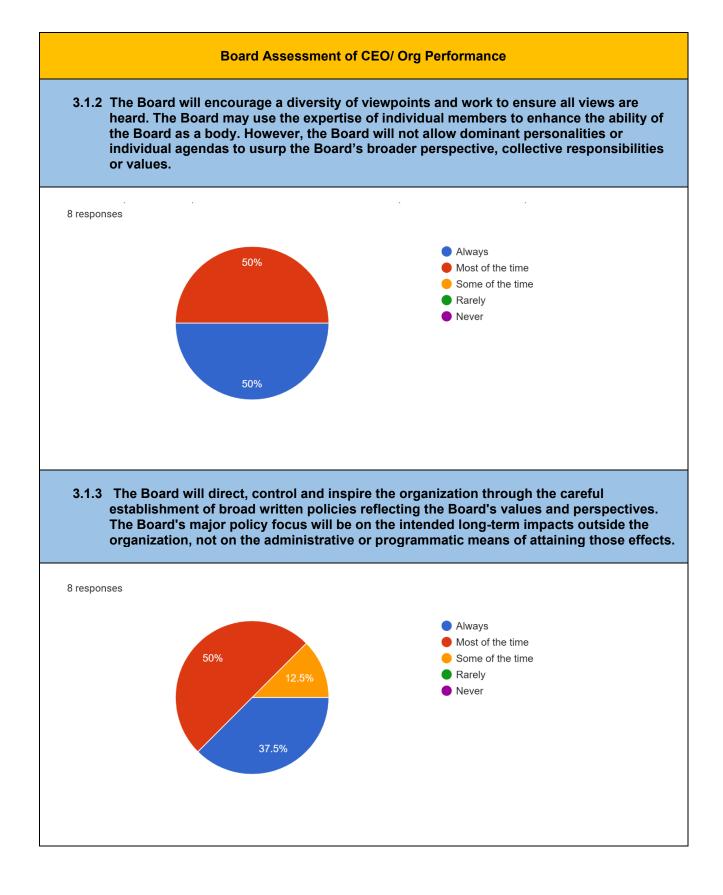


Survey Results: Governance Process Policies (Policies 3.0-3.8)

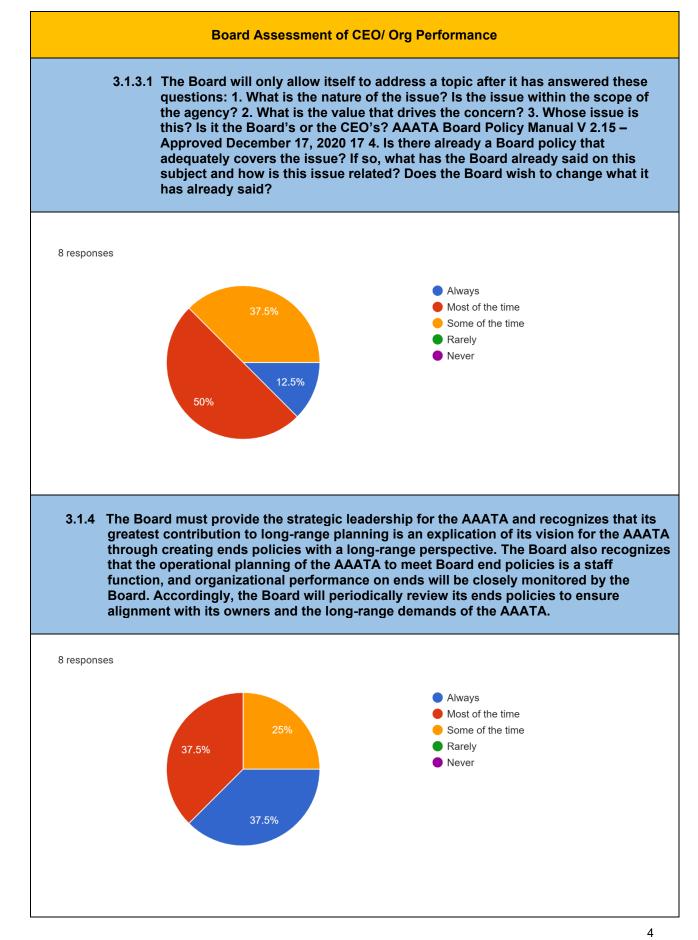




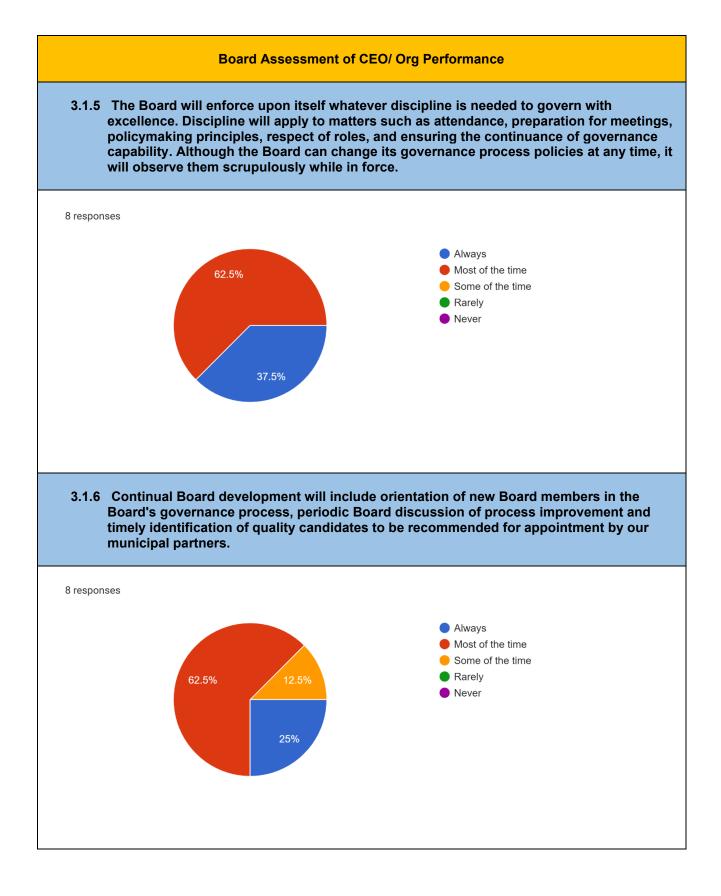




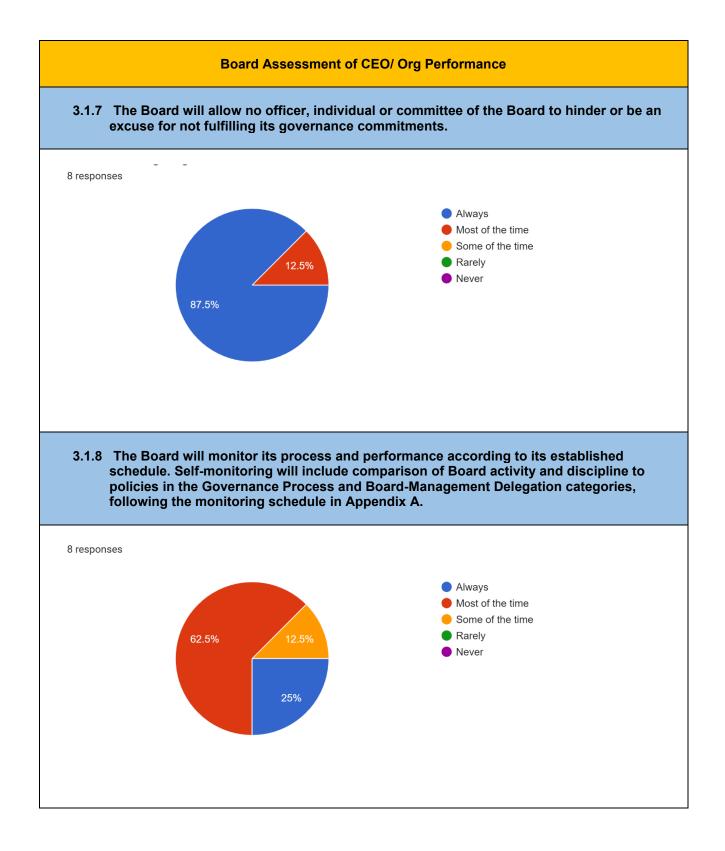




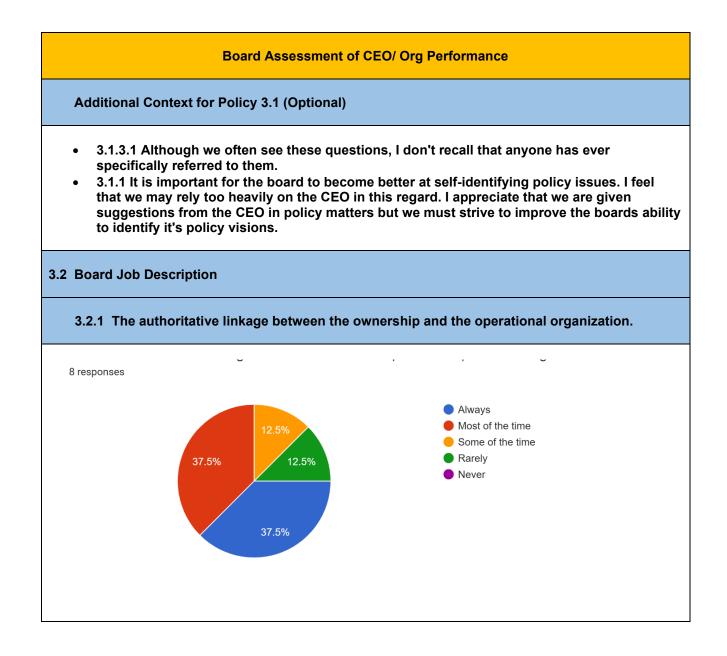




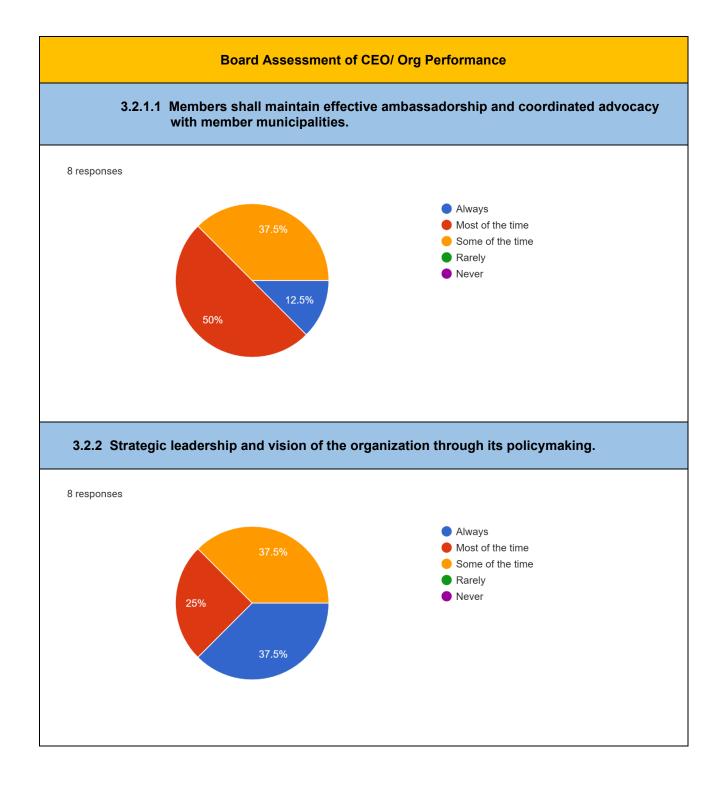


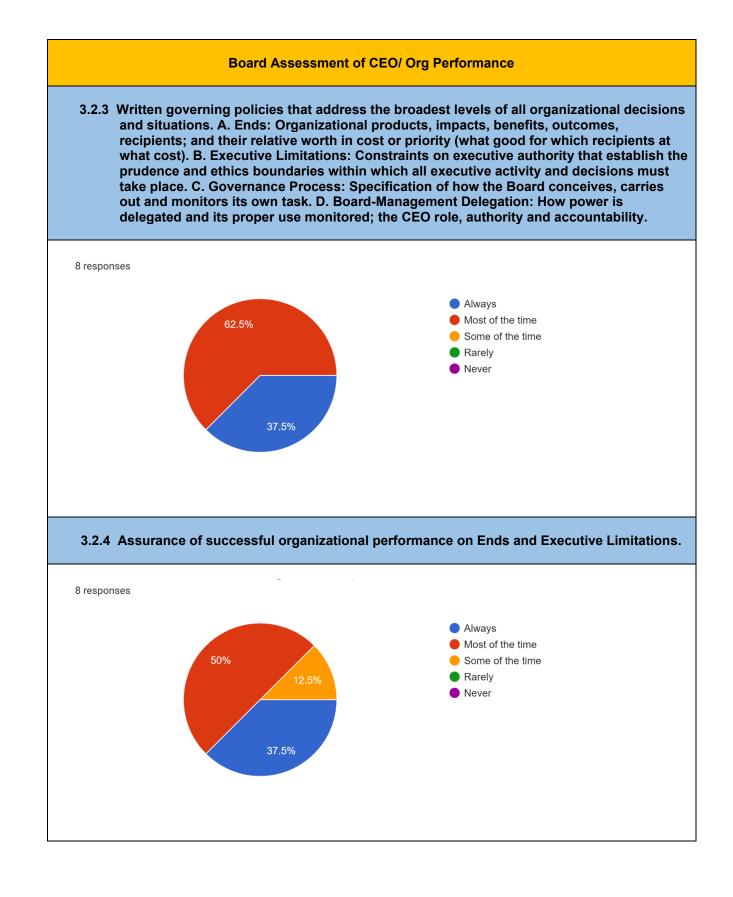


TheRide

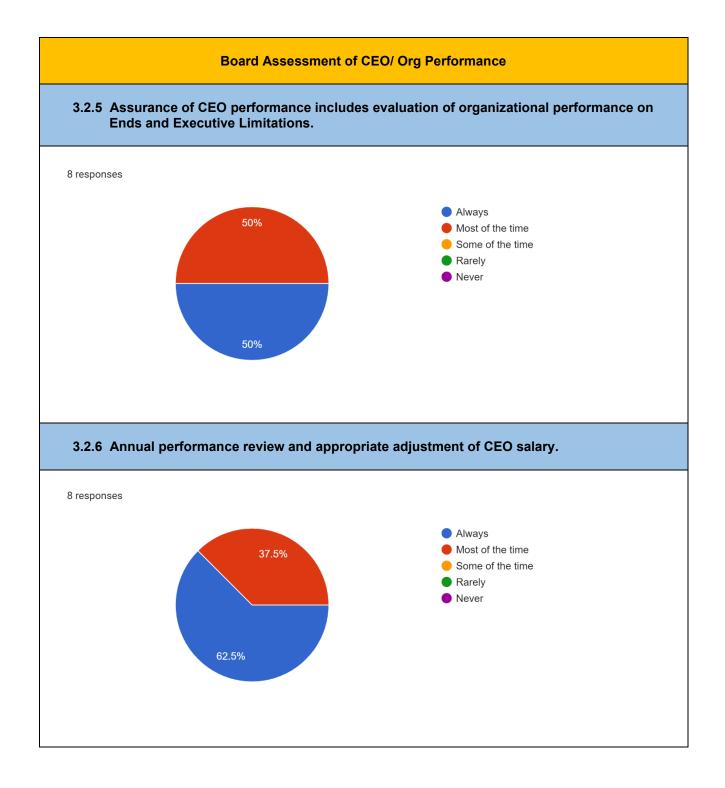




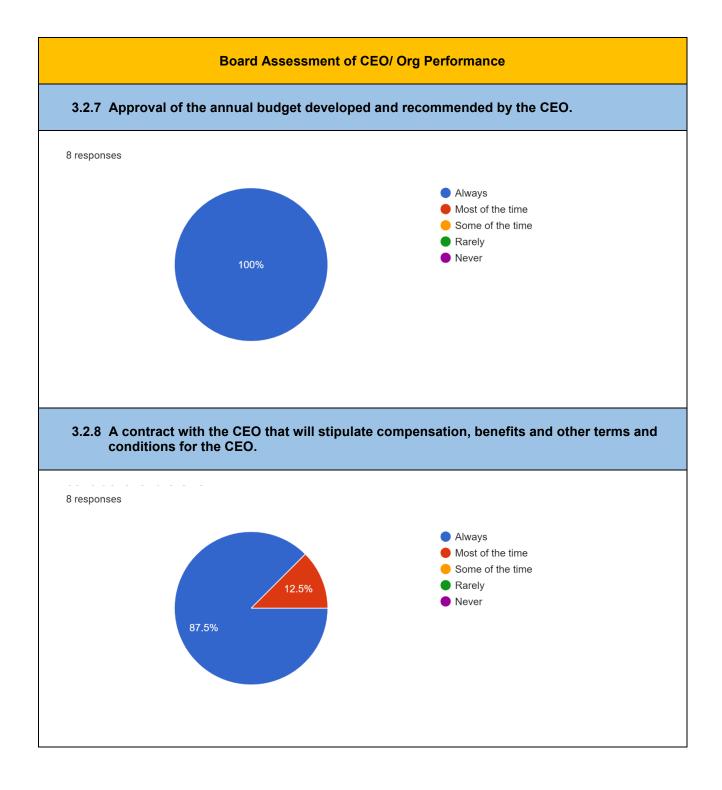




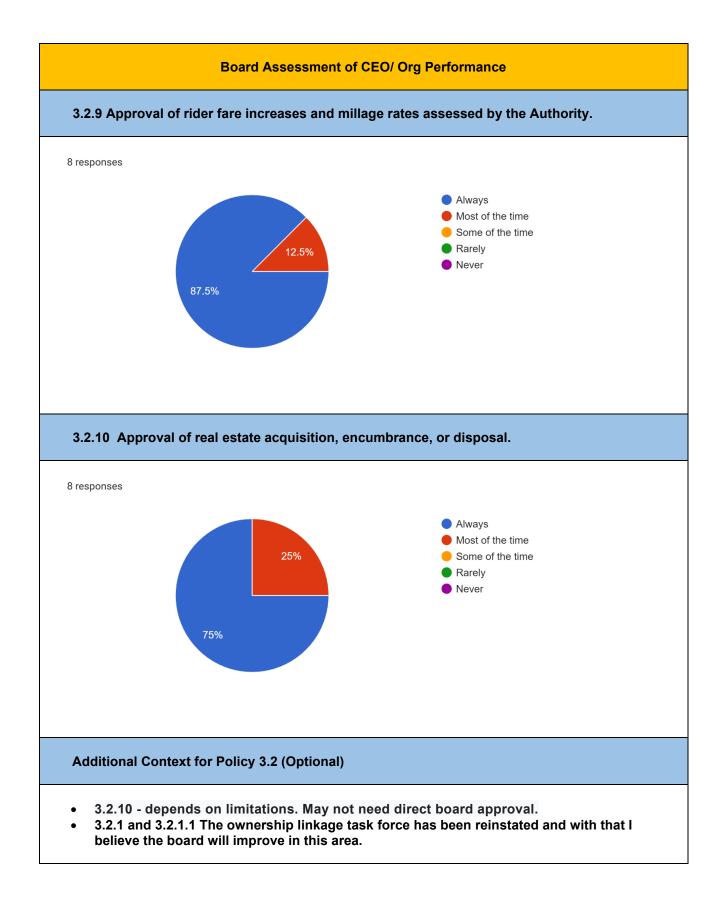






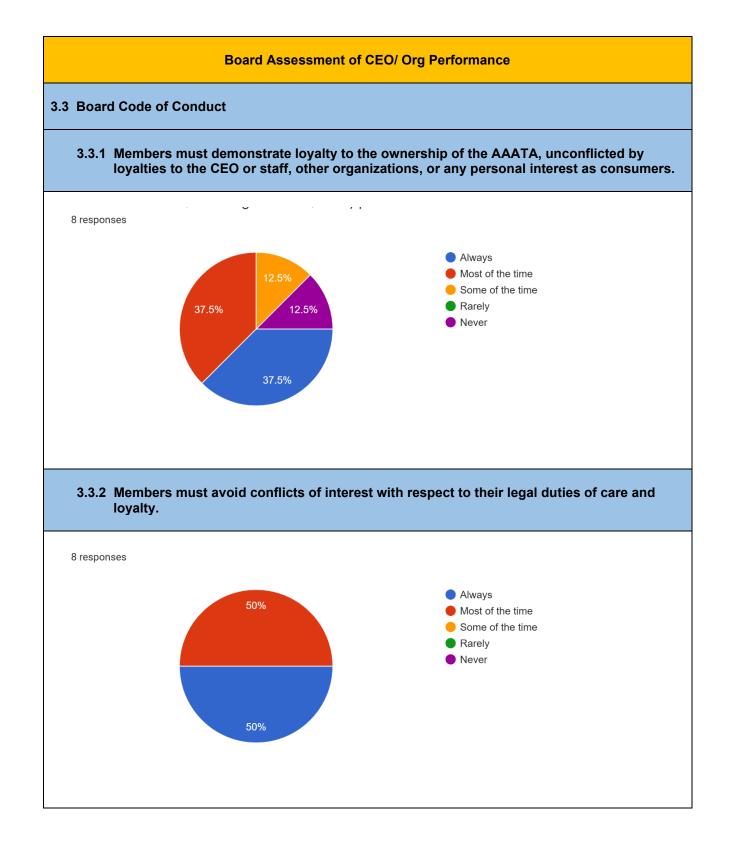




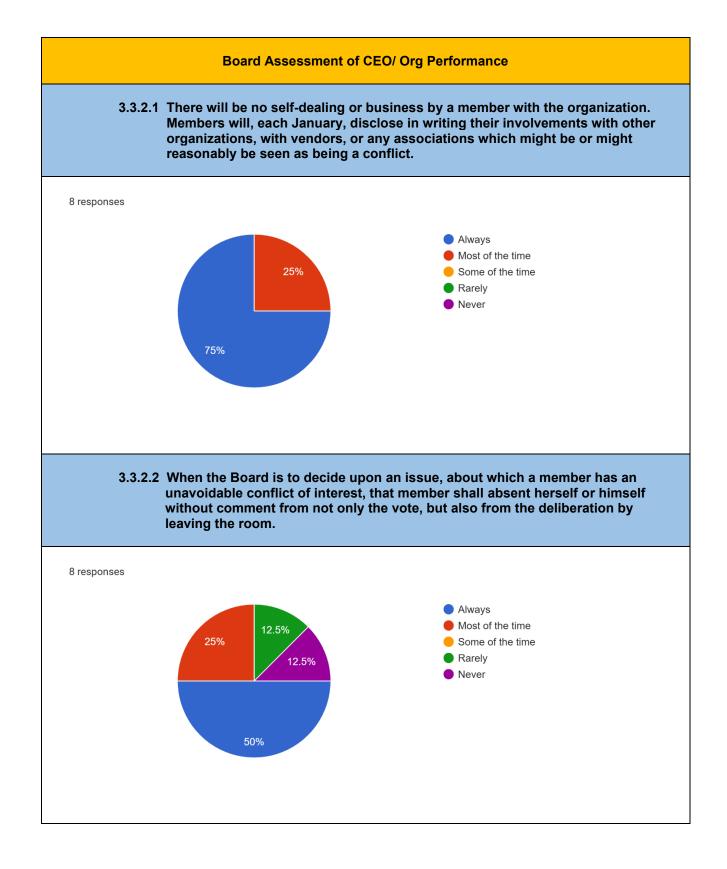




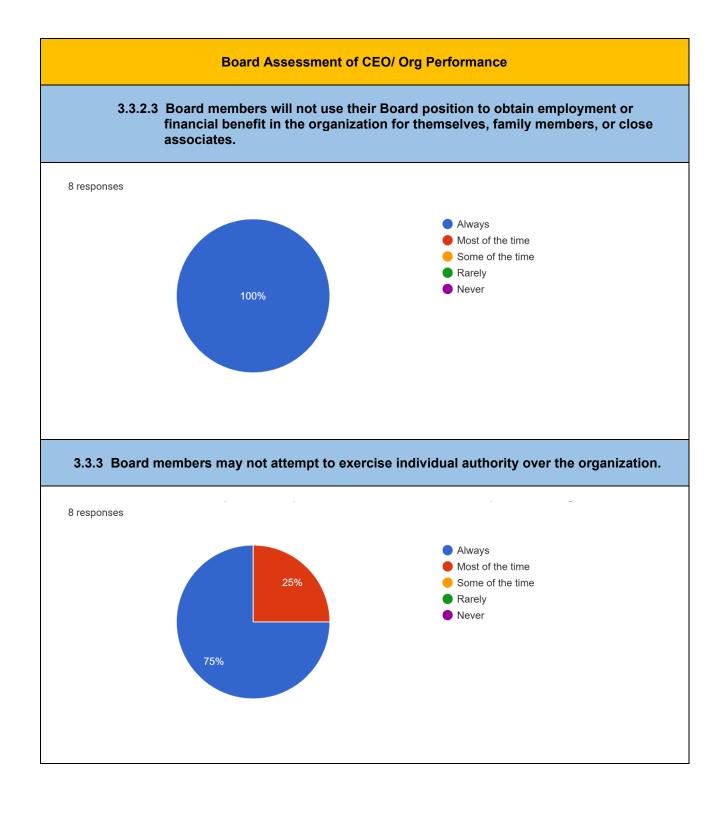
TheRide



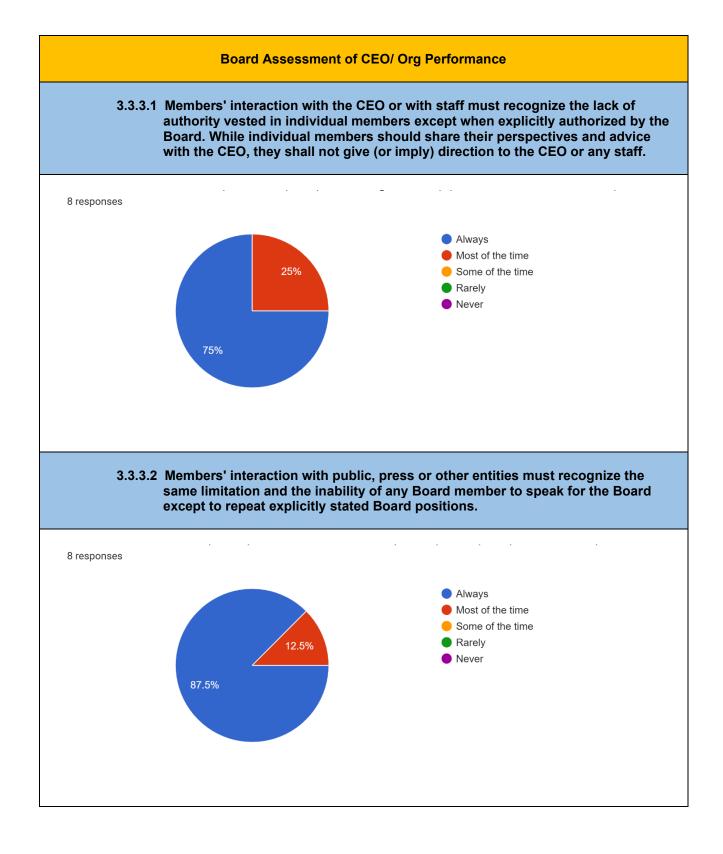




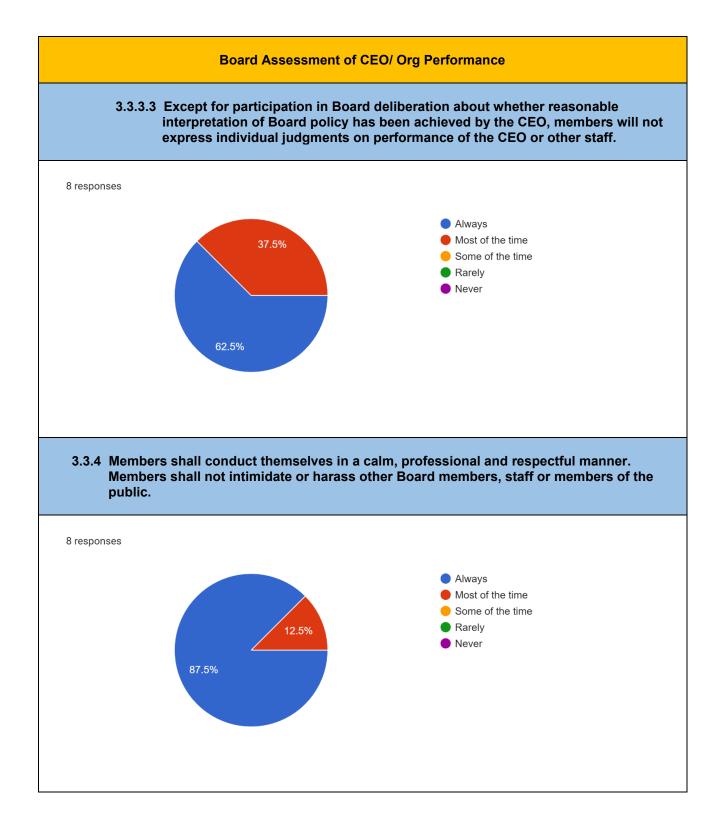




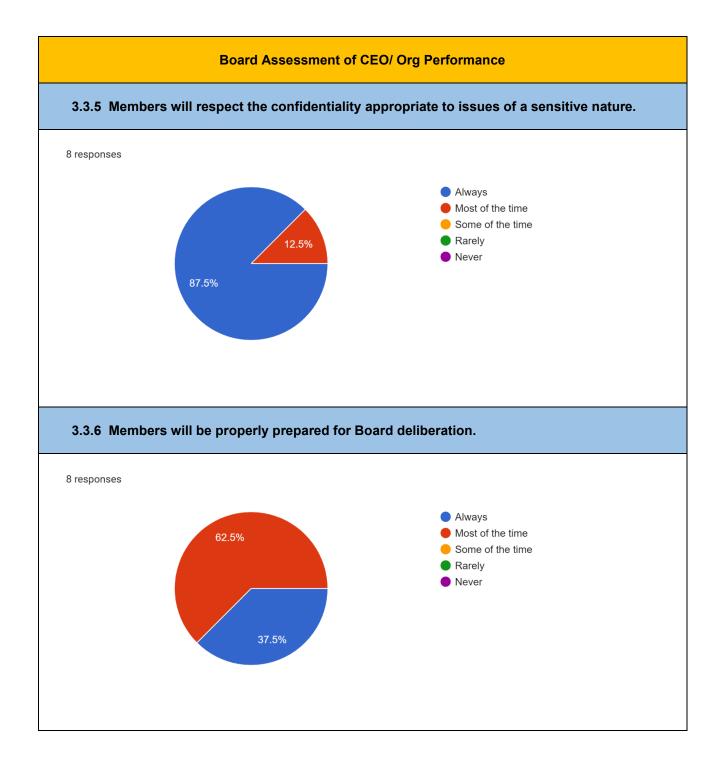




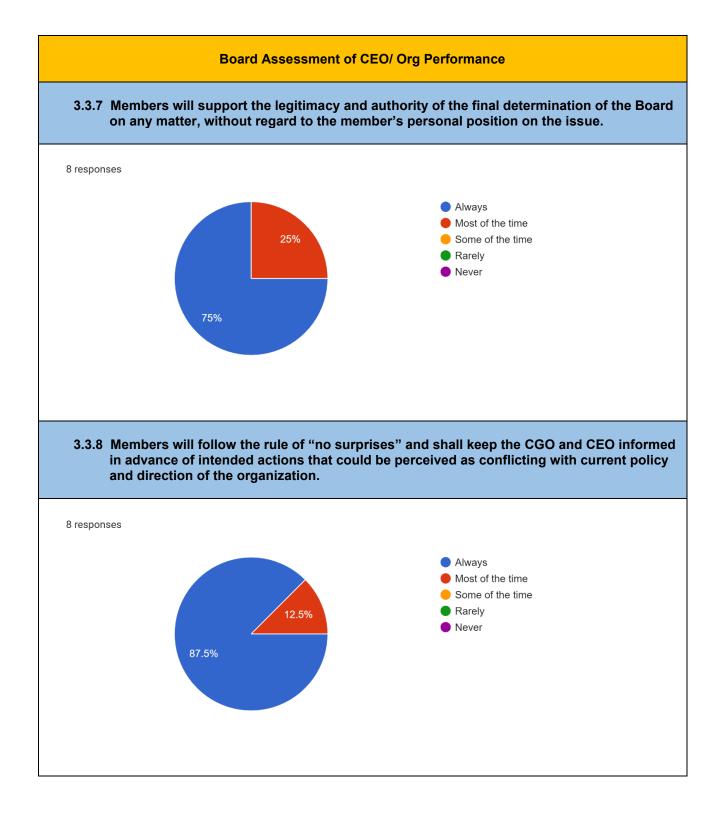




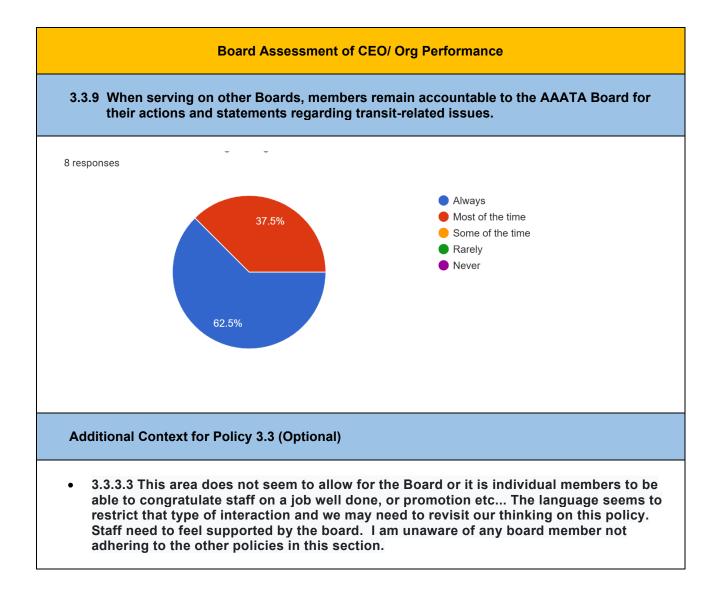




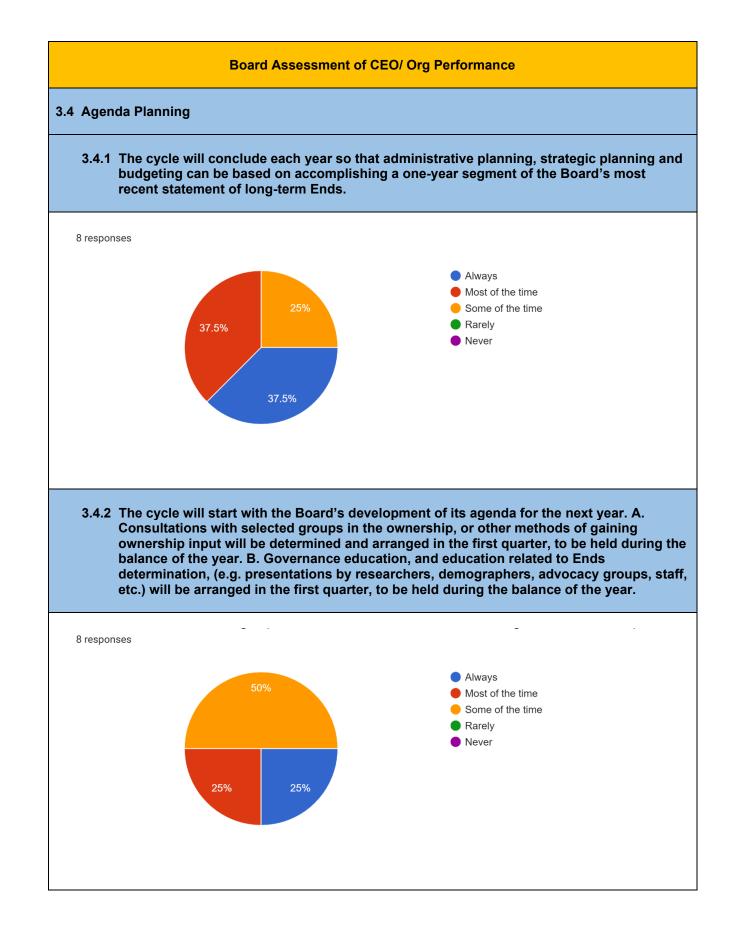




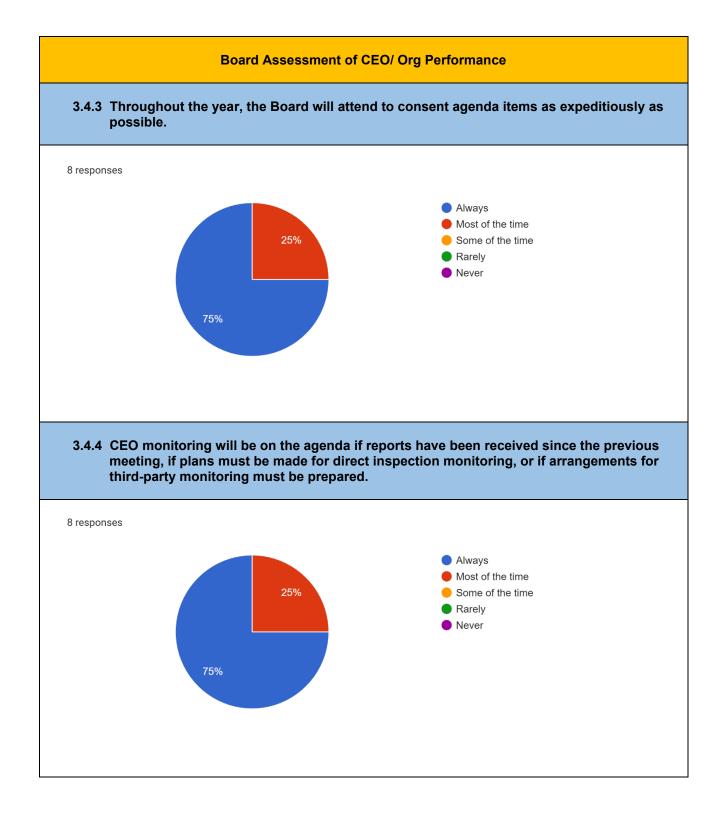


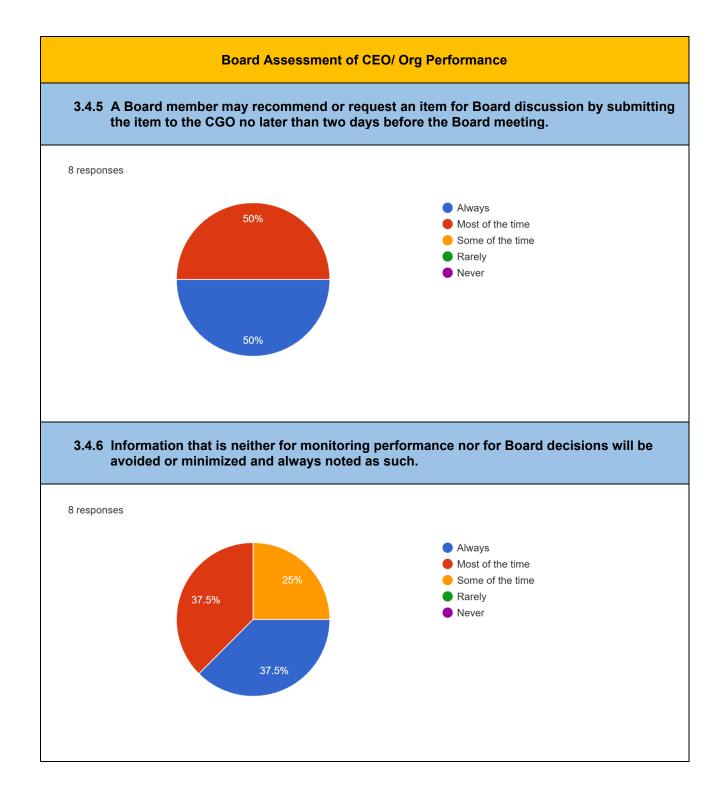




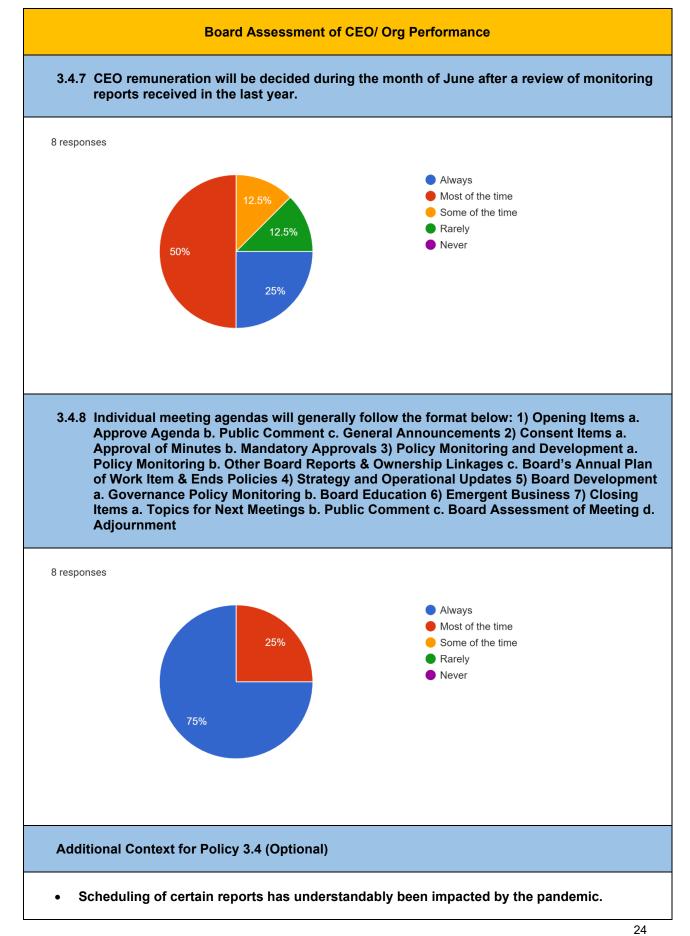


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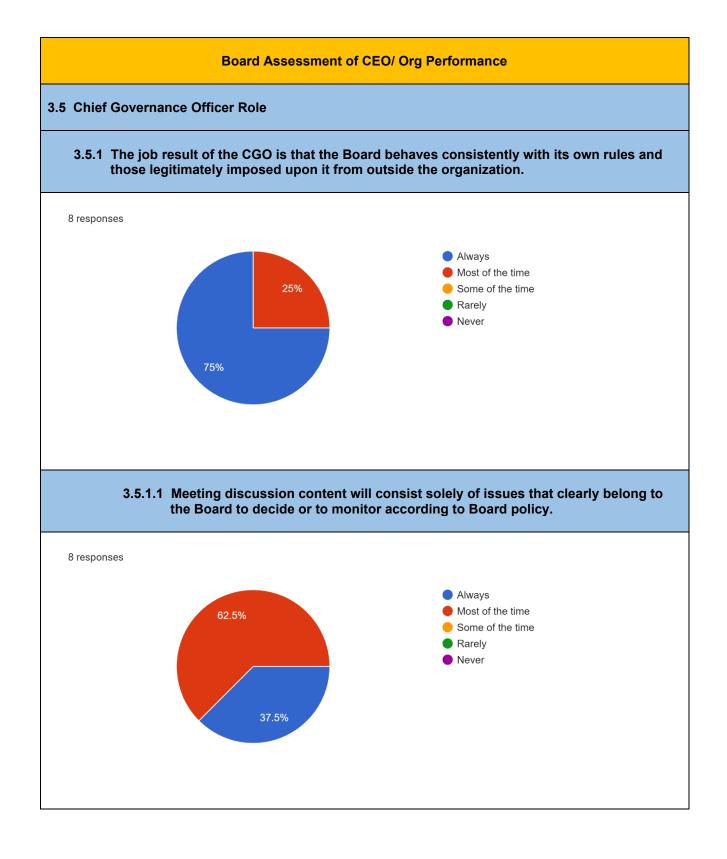




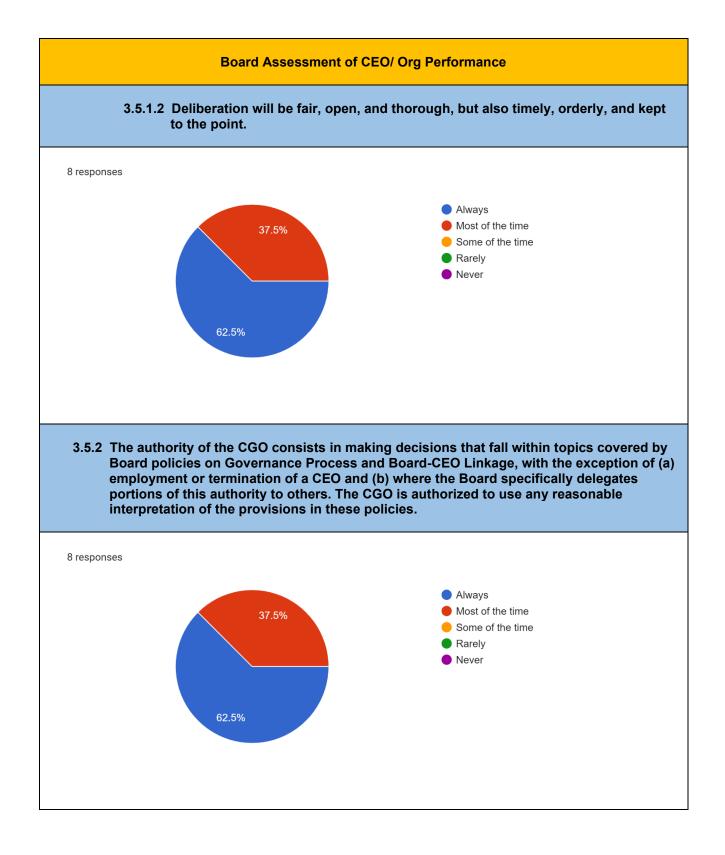




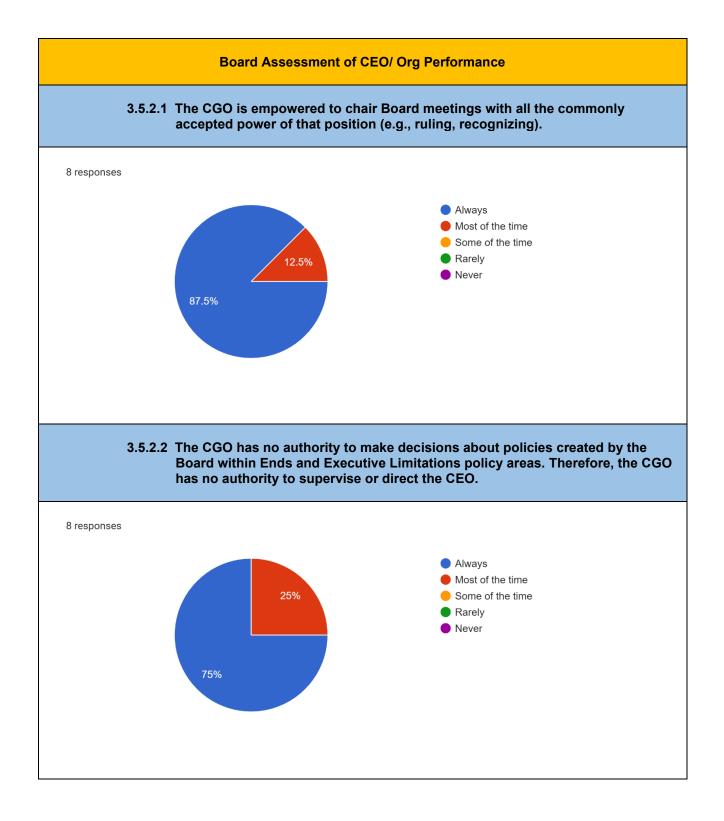




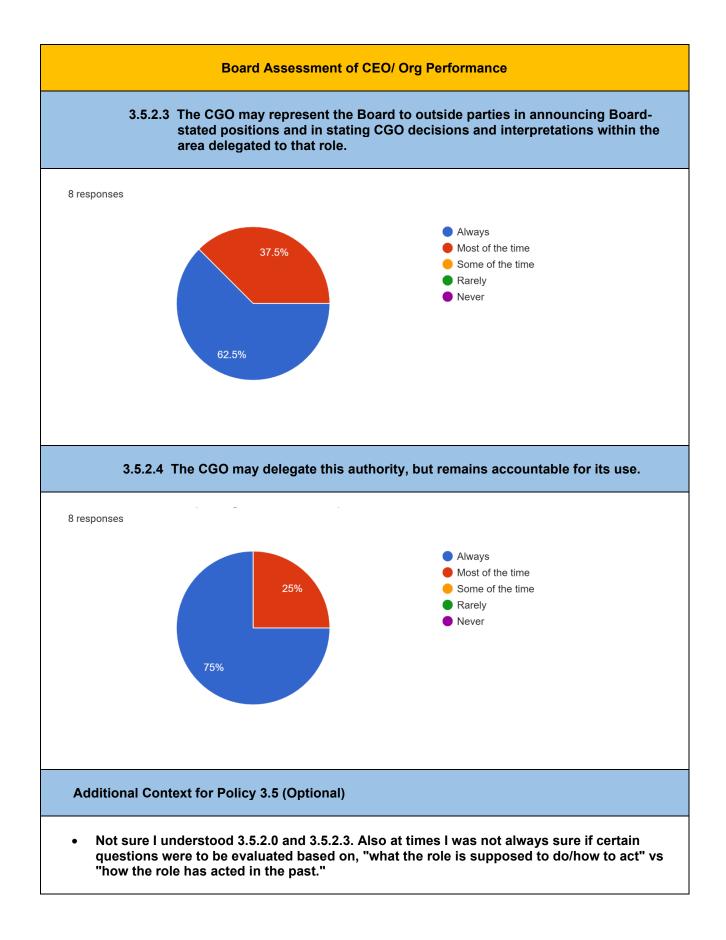




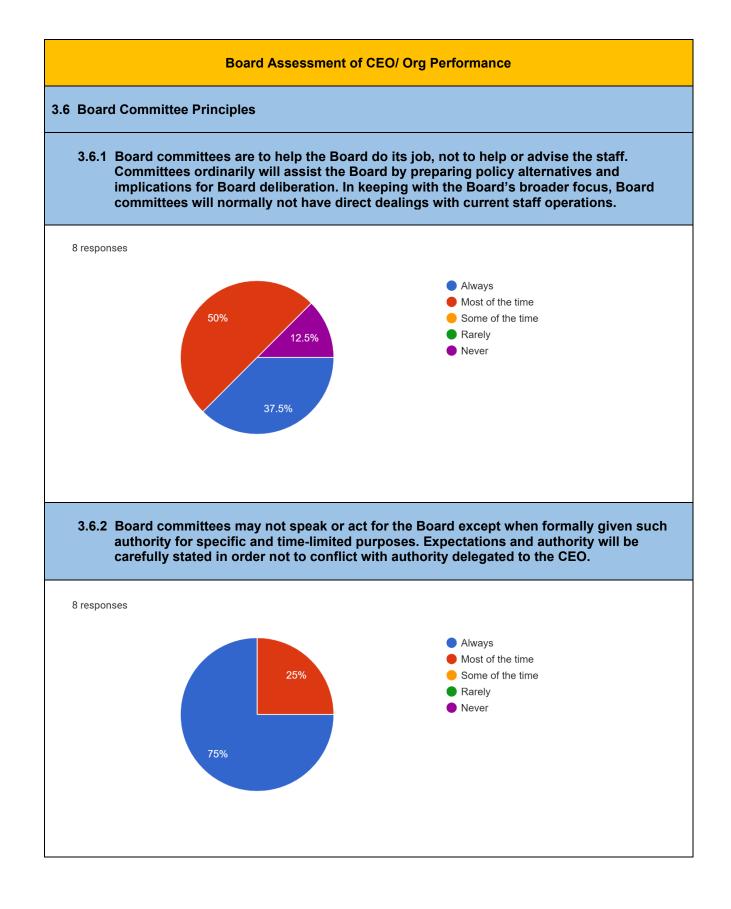




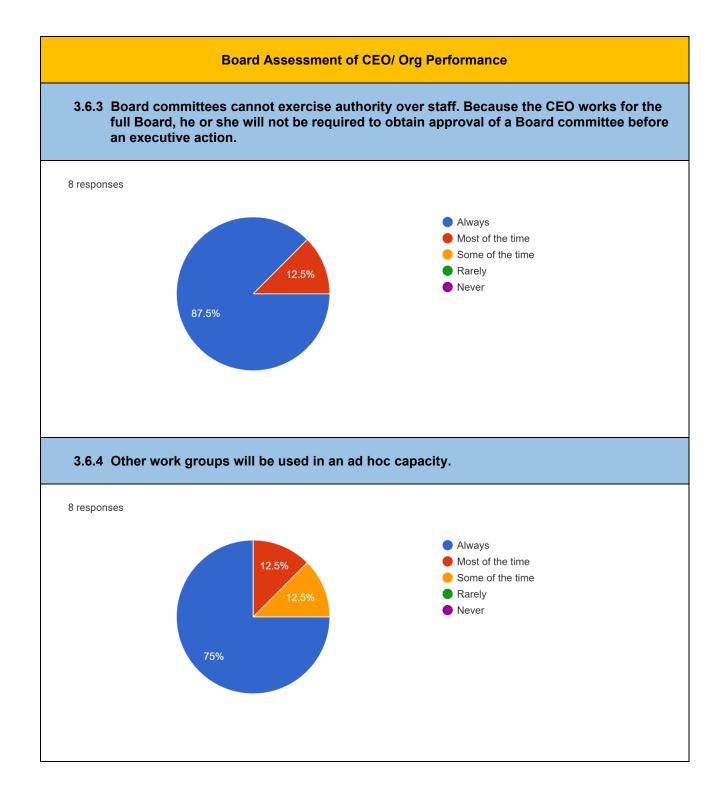




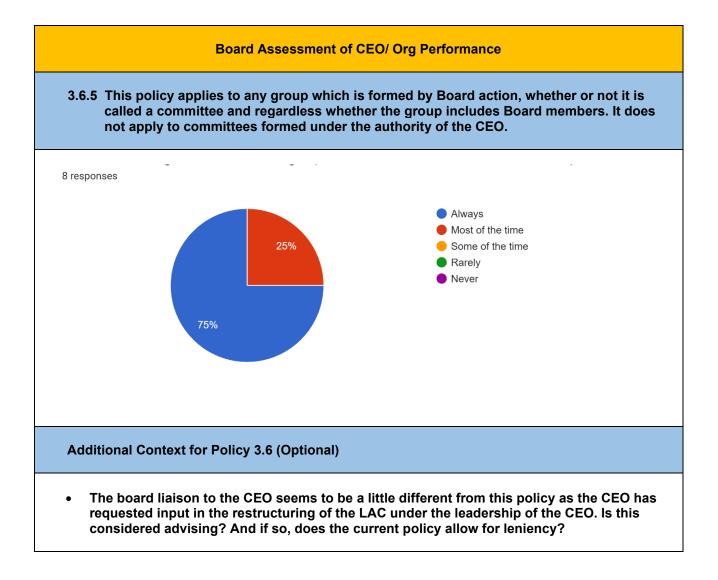




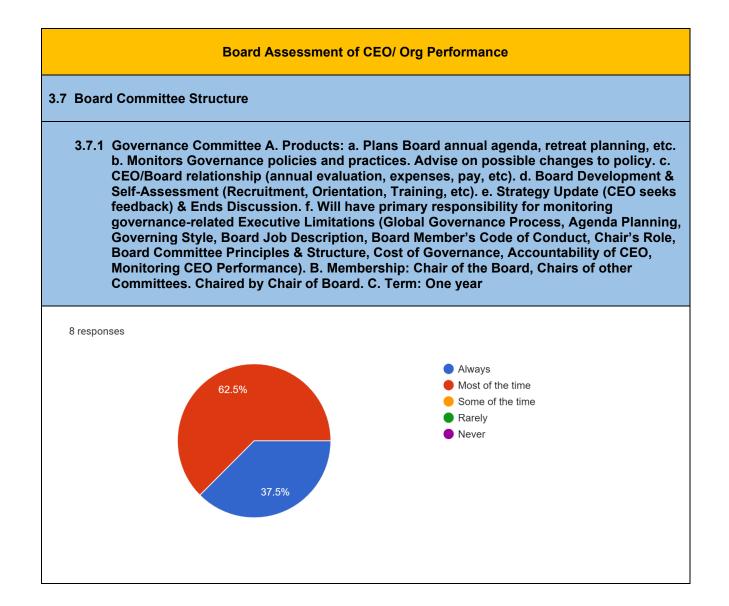




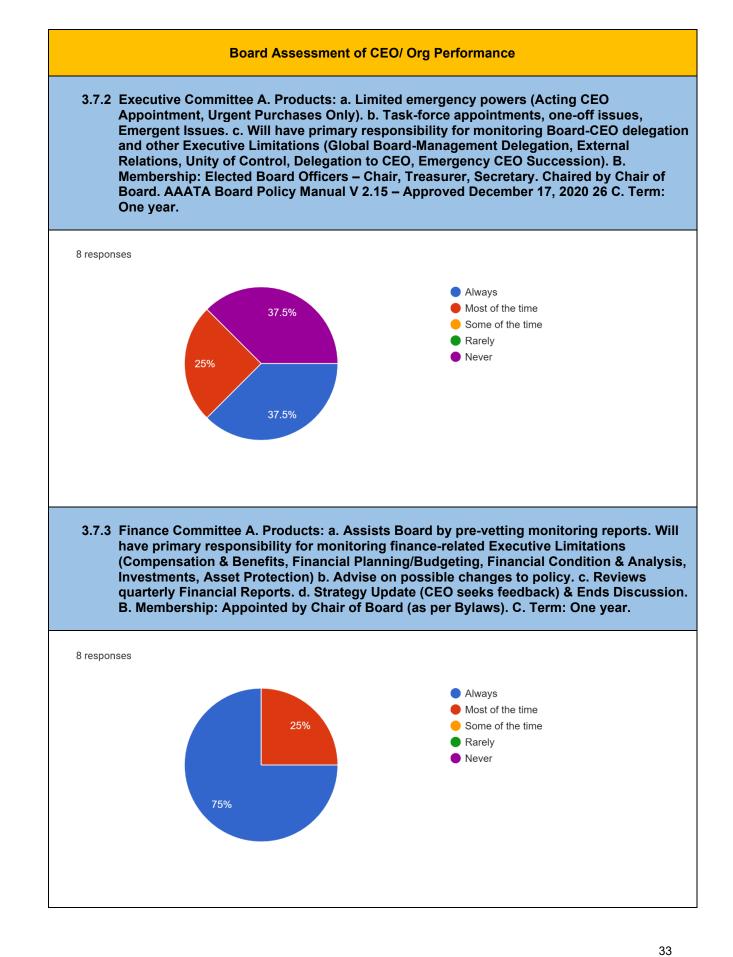


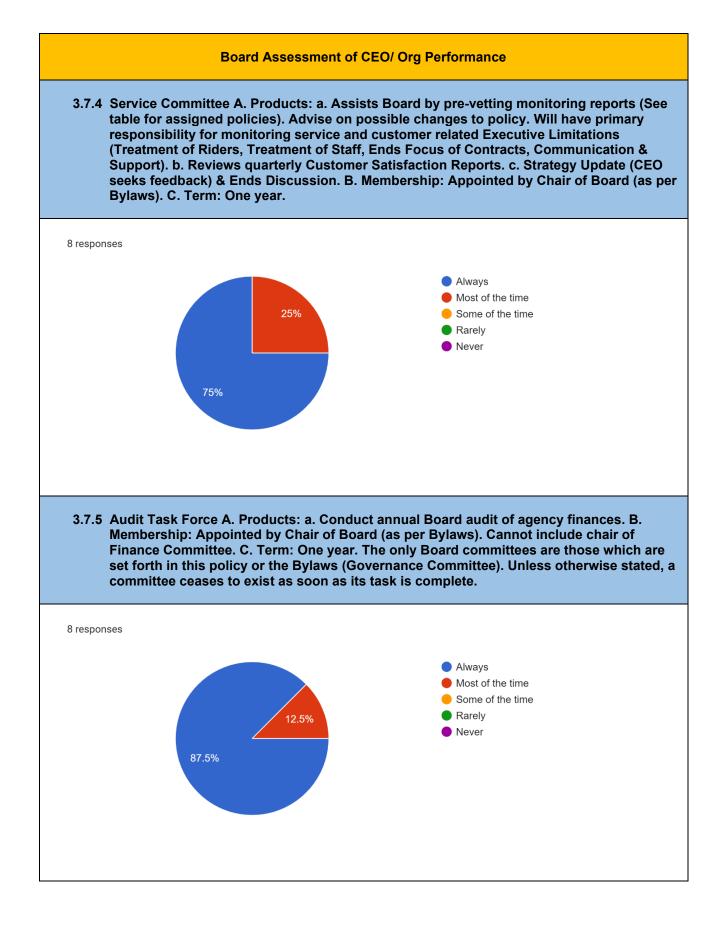




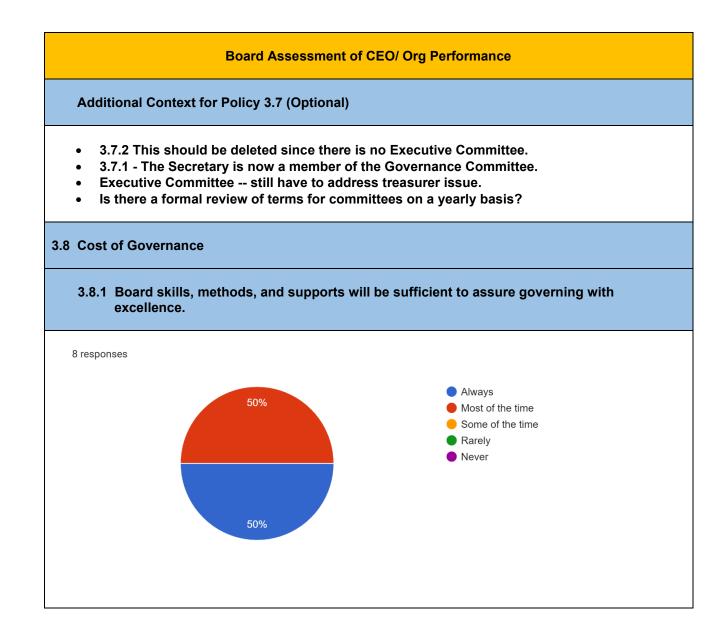




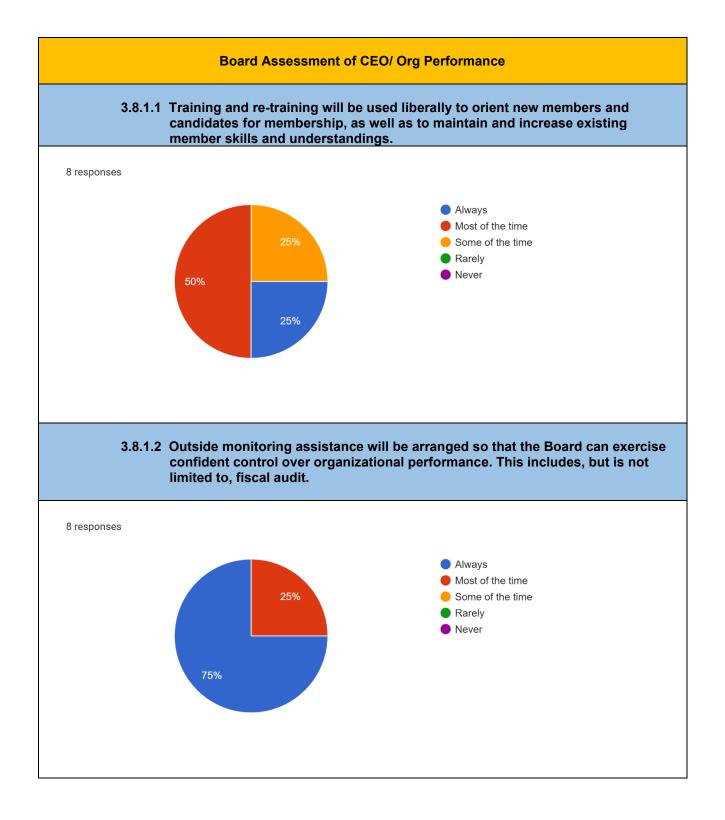




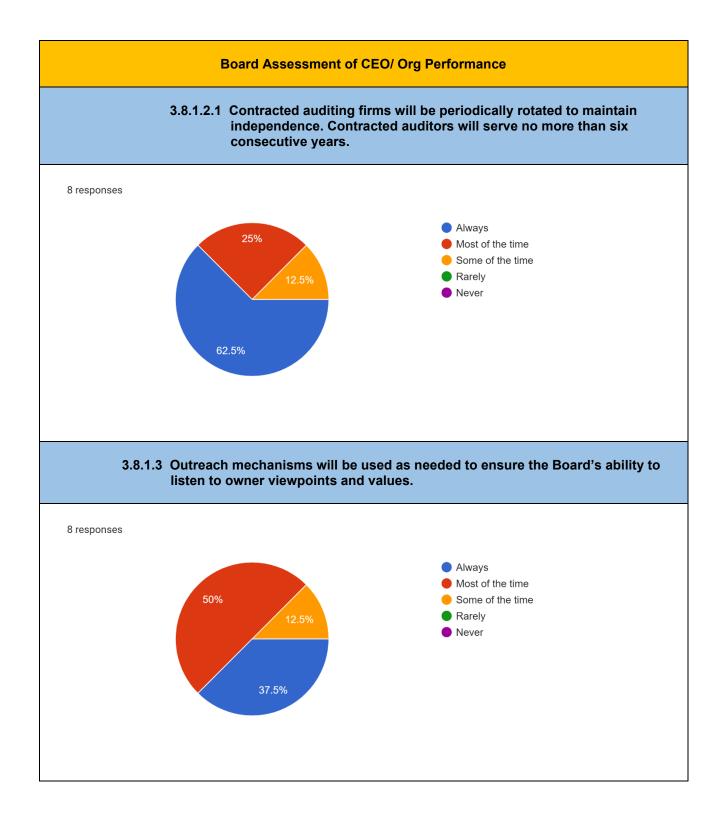




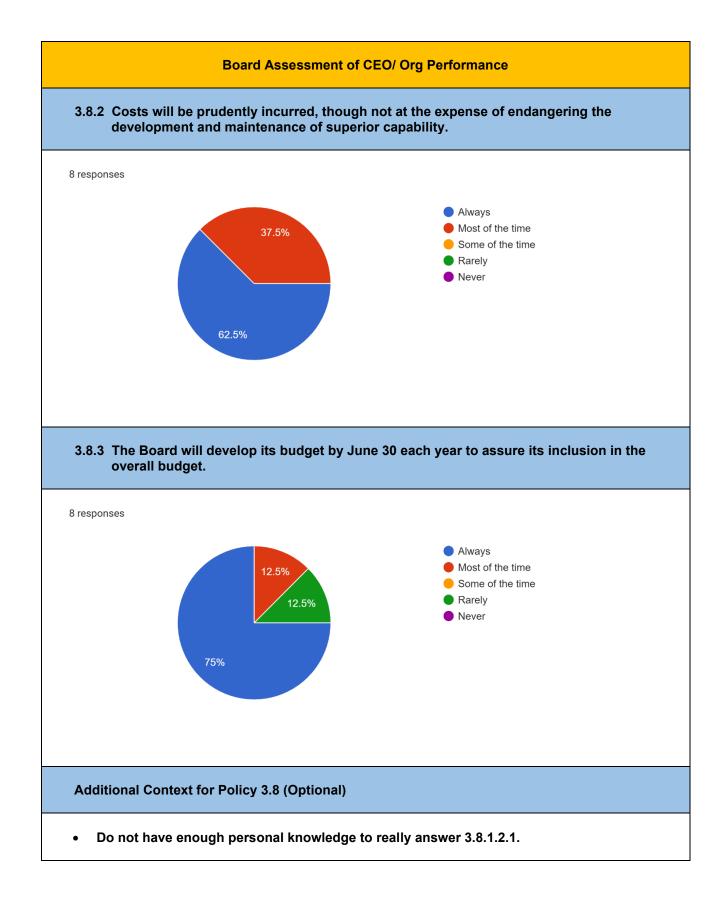
















## **ISSUE BRIEF:** FY2021 Budget Amendment Proposal

Meeting: Board of Directors Meeting Date: April 22, 2021

#### **INFORMATION TYPE:**

Decision

#### **RECOMMENDED ACTION(S):**

Consider the approval of a resolution to formally amend the FY2021 operating budget (Attachment 3). The rationale for the proposed amendment is described below.

#### **PRIOR RELEVANT BOARD ACTIONS & POLICIES**

- Financial planning and budgeting must support the Ends, cannot risk fiscal jeopardy, and must align with strategic planning (Policy 2.4), must be clear about long-term funding needs (2.4.4), cannot cause deficits (2.4.5), must provide for adequate reserves (2.4.6), and cannot create debt or unfunded future obligations (2.4.8).
- The Board sets strategic leadership and vision through its policymaking (Policy 3.2.2) It is the CEO's responsibility to develop and recommend annual budgets and it is the Board's responsibility to authorize annual budgets (Policy 3.2.7).
- FY2021 Operating Budget was adopted September 24, 2020 (Res# 07/2020). At that time, staff noted that it was likely that budget amendments would be likely.

#### **ISSUE SUMMARY:**

Emergency coronavirus aid (CARES/CRRSAA/ARP) from the federal government is creating a temporary surplus of one-time relief funds. The CEO is recommending that TheRide accelerate its use of these funds starting immediately, and continuing until all funds are expended in FY2024. This will allow these funds to be rapidly used for their intended purpose while local funding can then be directed to various one-time reserves – including a new Capital Reserve for major projects. This is seen as the best way to optimize the use of one-time federal funds and local funds, while advancing the interests of public transit and the Board's goals. All funds, whether federal or local, legally must be used for public transit purposes.

This recommended amendment is to the FY2021 budget and would only cover FY2021. However, we want to place this decision in a multi-year context and these changes to revenue allocations would be carried forward into budget proposals for FY2022-FY2024.

## BACKGROUND:

In response to the pandemic, the federal government allocated funding to public transit agencies through three separate bills: the CARES Act, CRRSAA, and the American Rescue Plan. Some of these funds have been allocated to the AAATA area. It is important to note that these funds can only be used for public transit, can only be used by TheRide or the RTA, and must be used for certain eligible operating expenses. In addition, since they are one-time funds, they should not be used to start additional services as this would create unfunded future obligations (policy 2.4.8).

To ensure that local residents receive lasting benefits from these funds, the highest and best use appears to be to drawdown the funds as soon as possible as reimbursement for eligible operating expenses, and direct local AAATA property tax funding primarily to reserves. These reserves, especially a new Capital Reserve, could then be used to fund major one-time projects that advance the Board's Ends (goals). This is consistent with the legal uses of the federal relief funds, the legal use of local property taxes, and the best use of one-time funding.

## IMPACTS OF RECOMMENDED ACTION(S):

- **Budgetary/Fiscal:** The operating budget will rely upon a greater use of federal relief funding, while some local funds are to be preserved for major capital projects.
- **Governance:** The Board alone has the authority to amend the budget and approve capital projects.

#### **ATTACHMENTS:**

- 1. Funding Optimization Strategy (Multi-Year Context & Explanation)
- 2. FY2021 Operating Budget Amendment Details (Details on Recommended Action)
- 3. Resolution #03/2021: Amendment of FY2021 Operating Budget (Action Item)



## <u>Attachment 1</u>

# Funding Optimization Strategy

This attachment outlines a multi-year approach for optimizing the use of anticipated one-time funding. Future budgets will follow this approach. All figures are estimates and may change in the future. This attachment starts with general principles, then continues with increasing detail through an overview and specifics of the recommended multi-year approach. The recommended FY2021 amendment (Attachments 2 and 3) are based on this approach.

### Federal Relief

The federal government has made a total of \$64.2 million in reimbursable relief funding available to the AAATA from the CARES Act, CRRSAA, and ARP as follows:

- \$20,704,090 in Coronavirus Aid, Relief, and Economic Security Act (CARES Act)
- \$15,771,805 in Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA)
- \$27,725,020 in American Rescue Plan (ARP) funding (anticipated after RTA split)

After \$1.4 million was expended in FY2020, \$62.8 million is available starting in FY2021.

### **Reimbursements**

It is important to emphasize that these relief funds are only available as *reimbursements* to the AAATA after paying for *eligible* expenses which are exclusively operational (i.e. payroll, lost fare revenue, etc).

### Eligible Uses of Funding and Use to Date

The various bills make clear that funding is directly available only for the following uses:

- Operating expenses of transit agencies related to the response to a COVID-19 public health emergency starting January 20, 2020
- Reimbursement of operating expenses to maintain service and lost revenue
- Purchase of personal protective equipment (PPE)
- Pay of administrative leave of personnel due to reductions in service
- To the maximum extent possible, directed to payroll and operations

Great concern about the pandemic's impacts on AAATA's revenues, particularly uncertainty of state operating assistance and passenger fares, was cause for a cautious approach to ensure financial sustainability for the long term. This is why just \$1.4 million of relief funding was spent in the first six months of the pandemic (through the end of FY2020). Through January, another \$1.9 million has been spent.

#### Limitations of One-Time Funding

It is important to note that these are *one-time funds*. This further limits the utility of these funds as they should not be used to create additional ongoing operating commitments, such as launching a new bus service, since the AAATA will not be able to sustain that service once the funds are depleted.

Traditionally, the best use of one-time funds is to support one-time expenses such as capital projects (e.g. buildings, vehicles, etc). However, these federal funds cannot directly be used for capital, which is not an eligible expense.



#### Strategy Overview Narrative (2021-2024)

This overview provides a narrative of the multi-year approach, which includes three broad elements:

1. Accelerate Use of Relief Funds: The first step of this strategy is to rely primarily on federal relief funds for all eligible operating expenses, thereby using all these funds within four years (FY2021-FY2024) for eligible expenses. At the same time we will direct a similar amount of local property tax funds to reserves. Local funds are more flexible and can be used for a wider array of purposes. It is important to note that we have received a legal opinion that local property tax revenues *can* be used for capital, providing it is only for public transit benefits in Ann Arbor, Ypsilanti, and/or Ypsilanti Township. This use is in line with all ballot language. There are two additional direct expenditures of the federal relief funds, which are detailed in the next section (1.b), but are tangential to the larger strategy. Finally, other federal and state formula funds will be deferred for later use.

This transition will take about four years to complete, is legal, uses all funds for their intended purposes, draws down the federal funds as quickly as possible, and optimizes the funds for use in advancing the goals of the AAATA and the interests of public transit in the area.

- 2. **Repurpose Local Funds:** The second step is to direct local funds to their optimum use. The CEO is recommending that local funds be directed to two new restricted accounts:
  - A newly-created Capital Reserve where accumulated funds can help to pay for major projects in the future. The Board will approve specific projects at a later date.
  - An **Insurance Reserve** to guard the AAATA against future injury claims. The AAATA is self-insured and this will help avoid future risks of fiscal jeopardy.

Restricted accounts are walled-off sections of the AAATA's internal accounting system which are designated for a specific use. This gives them a degree of protection, although the Board can always reallocate funding via budget amendments. More discussion will be necessary to determine appropriate Board and CEO control mechanisms for these accounts.

3. **Create Operating Reserve:** A final step is the creation of a third restricted account to house the AAATA's long-standing operating reserve. This does not involve the federal relief funds at all and is a prudent step at this time.



#### Strategy Details (2021-2024)

This section goes into detail about the specific allocations anticipated between FY2021-FY2024, and in the recommended FY2021 budget amendment:

- 1. Accelerate Use of Relief Funds: Spend all federal relief funds (CARES/CRRSAA/ARP =\$62,795,936) within four years, following approach below:
  - a. Daily Operations: Pay for routine operations, and recovery of lost fare and contract revenues through FY2024 (sub total: \$61,295,936).

**FY2021:** \$15,600,314 **FY2022:** \$18,653,477 **FY2023:** \$17,277,770 **FY2024:** \$9,764,375 (Sub-Total: \$61,295,936)

- b. Pandemic Expenses: Pay for immediate (FY2021) pandemic-related priorities (sub total \$1,500,000) using federal relief funds:
  - Essential-Worker Bonuses for all AAATA employees (\$860,000, based upon \$3,000 bonus per employee minus applicable payroll taxes). Transit workers were classified as essential and worked through the pandemic.
  - ii. Other emergency-related services and supplies (\$640,000), as already authorized in budgeting. This includes additional janitorial services, cleaning materials and supplies, personal protective equipment, and EZfare mobile ticketing.
- c. Defer Regular Formula Funds (\$10.7 million): The AAATA regularly receives formula funds from the federal government. These can be saved while we draw down federal relief funds. Later these funds can help us to pay for capital or operations.
- 2. **Repurpose Local Funds:** Up to \$62.8 million of local funds (offset from use of federal funding) to be directed to the following uses :
  - a. Capital Reserve (\$51.6 million) The majority of these local funds would be used to fund a newly-created Capital Reserve. We can think of this reserve as a savings account; funds in this account are intended to be used to help fund future projects such as construction, land purchases, or equipment. A funded capital reserve aligns with TheRide's pre-pandemic Business Plan and Capital Budget which foresaw numerous one-time capital-intensive projects but did not have funds to pay for those priorities.

The Board retains the right to decide which projects should be funded at a future date using the reserve. Prioritization still occurs through the 10-Year Capital Plan and Board approval via the annual Budget approval.

While staff are not recommending any expenditures from the Capital Reserve at this time, we can suggest the following *intentions* for how the Capital Reserve funds could be used:



- Ypsilanti Transit Center replacement and expansion
- Blake Transit Center expansion
- New bus garage

Capital projects are very expensive and \$51.6 million will not go that far. The three projects listed above could consume the entire amount. Staff are updating the 10-year Capital Plan to help inform future discussions about capital priorities. The CEO expects the first decisions regarding use of Capital Reserve funds and approval of specific projects could occur with the FY2022 budget (September 2021).

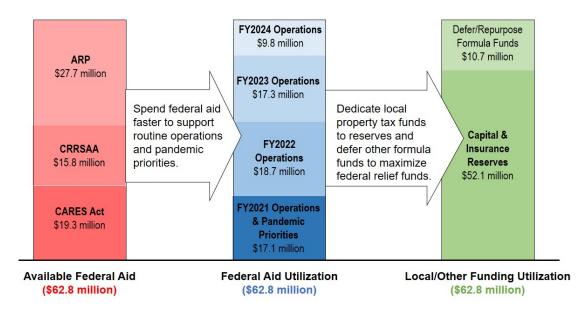
- b. **Insurance Reserve (\$500,000)** –The AAATA risk management team recommends creating a restricted Insurance Reserve for workers compensation self-insurance payouts and claims. This advances the goal of avoiding fiscal jeopardy.
- 3. Create Operating Reserve A final element of the restructuring of the AAATA budget can be implemented by the CEO without Board approval, but is presented here for context. Industry best-practice suggests agencies should have a short-term operating reserve to buffer against cash-flow disruptions. Typically this is the equivalent of 2-3 months of operating expenses in a liquid form (i.e. not tied up in long-term investments). For the AAATA our target is equivalent to \$10.7 million. While the AAATA has followed this practice for many years, we have never had a restricted account entitled "Operating Reserve," only the funds left over every year which are called "Unrestricted Net Position/Assets." These funds have functioned as our reserve and cash-float to meet payroll.

In addition to the Capital and Insurance reserves described above, the CEO will create this third restricted account formally called the "Operating Reserve" and direct the appropriate amount of operating funds to it. These funds already exist and are not related to the federal relief funds. This has no impact on the budget's bottom line and is akin to moving existing funds "from one pocket to another."



#### Figure: Illustration of Funding Optimization Strategy

Federal relief funding would be spent on operations for four years, and offset local funding which will be directed to reserve accounts for insurance and capital projects. Other formula funds will be deferred for later use.





## <u>Attachment 2</u>

# FY2021 Operating Budget Amendment Details

This attachment details the proposed amendment to the current FY2021 operating budget based on the multi-year strategy described above, and also addresses numerous smaller budgetary changes. A budget amendment from the Board is needed in order to modify sources of operating revenue and make adjustments to certain pandemic-related budgeted expenses. The net result is a *reduction* in expense for FY2021.

## **Changes to Revenues**

- 1. \$10.7 million in federal emergency aid is added to revenue, bringing the total anticipated amount to be used in FY2021 to \$17.1 million.
- 2. \$11.9 million in budgeted local property tax funding is directed to the Capital Reserve as described in Attachment 1.
- 3. Fare revenue has been lower than anticipated and is reduced, offset by increased CARES/CRRSAA/ARP funding.
- 4. State operating assistance (budgeted low due to expected state funding cuts that did not occur) has been increased to regular levels (31.6% of eligible expenses).
- 5. \$704,000 in grant revenue from Toyota to support FlexRide has been added.
- 6. Advertising revenue has been better than expected and is adjusted by \$32,000.

#### **Changes to Expenses**

- 1. As service is restored, rebuilding staff-capacity is required. We are recommending 5 additional motor coach operators, 2 fleet technicians, 1 paint and body shop technician, and 4 additional staff (TBD) to add capacity for growth. This will require an increase to salaries, wages, and fringe benefits.
- 2. Salaries have been increased for paid time off payouts and Essential Worker Bonuses.
- 3. Fringe benefits were increased to correct an error in the FICA expense calculation.
- 4. Costs for AirRide and D2A2 were reduced in Purchased Transportation and Other Expenses. (AirRide will be operated with MDOT funding rather than AAATA; RTA has not indicated when D2A2 will re-launch.)
- 5. Emergency-related contracted services and materials budgets were reduced to adjust for lower than anticipated costs. Adequate budget was maintained where needed, particularly in finance, fleet maintenance, fleet service, and facilities.
- 6. An adjustment was made for higher insurance premiums based upon higher than expected insurance renewal rates in 2020.



#### Adopted vs. Amended Budget Comparison

	FY2021 Adopted Budget	FY2021 Amended Budget	Variances
OPERATING REVENUE			
Passenger Revenue	\$ 3,397,137	\$ 2,088,234	(1,308,903)
Local Property Tax Revenue	16,265,739	4,327,139	(11,938,600)
POSA & Other Contract Revenue	1,102,389	1,806,389	704,000
State Operating Assistance	10,592,027	12,062,516	1,470,489
Federal Operating Assistance	3,000,000	3,000,000	-
Other Federal Conditional Assistance	2,075,700	2,075,700	-
CARES/CRRSAA/ARP	6,446,949	17,100,314	10,653,365
Advertising, Interest, and Other	271,000	303,000	32,000
TOTAL REVENUES	43,150,941	42,763,292	(387,649)
PERSONNEL Operations Salaries & Wages Other Salaries & Wages Administration Salaries & Wages Subtotal - Personnel	 10,703,862 2,780,127 4,858,032 <b>18,342,021</b>	11,416,502 3,117,550 5,341,657 <b>19,875,709</b>	712,640 337,423 483,625 1,533,688
Fringe Benefits	 5,910,967	 6,882,543	971,576
Total Salaries & Wages OTHER EXPENSES	 24,252,988	 26,758,252	2,505,264
Purchased Transportation	8,169,337	5,722,139	(2,447,198)
Diesel Fuel and Gasoline	1,500,000	1,500,000	(2,447,150)
Materials and Supplies	3,124,778	2,981,434	(143,344)
Contracted Services	3,361,468	3,116,121	(245,347)
Utilities	608,344	608,344	-
Casualty & Liability Insurance	1,046,500	1,300,000	253,500
Other Expenses	1,087,526	777,001	(310,525)
Subtotal - Other Expenses	 18,897,954	16,005,040	(2,892,914)
TOTAL EXPENSES	 43,150,942	42,763,292	(387,650)
Surplus (Deficit)	\$ -	\$ -	-



#### <u>Attachment 3</u>

#### Resolution 03/2021

#### AMENDMENT OF FY 2021 OPERATING BUDGET

#### RESOLUTION OF THE BOARD OF DIRECTORS OF THE ANN ARBOR AREA TRANSPORTATION AUTHORITY

**WHEREAS,** the Ann Arbor Area Transportation Authority (AAATA) Board of Directors (Board) is required by the Michigan Uniform Budgeting and Accounting Act of 1968 to adopt a balanced operating budget for each fiscal year, and

**WHEREAS,** an operating budget with operating revenues and expenses of \$43,150,941 was adopted for FY2021 by the Board in September 2020 (Resolution No. 07/2020), and

**WHEREAS**, Congress has authorized additional federal relief funding for AAATA as a result of the coronavirus emergency, bringing more federal funds than were anticipated at budget adoption, and AAATA intends to use additional federal funding to support 2021 operating expenses,

WHEREAS, AAATA intends to direct local funding to the Capital Reserve for future projects, and

WHEREAS, other variances in revenue and expense require an amendment to the adopted budget,

**NOW THEREFORE, BE IT RESOLVED,** that the Board of Directors hereby approves an amendment to the FY2021 Operating Budget as its general appropriations act to decrease total expenses to \$42,763,292, and to modify sources of revenues, and

**NOW THEREFORE, BE IT RESOLVED,** that the Board of Directors hereby authorizes dedication of some local property tax funding to the restricted capital projects account ("Capital Reserve"). The amount to be dedicated will be the total of property tax receipts anticipated in July and August 2021, less the authorized property tax expenditure in the amended budget. This amount is anticipated to be and shall not exceed \$11,938,600.

Eric A. Mahler, Chair April 22, 2021 Kyra Sims, Secretary April 22, 2021







#### **ISSUE BRIEF: CEO Report**

#### Meeting: Board of Directors

#### Meeting Date: April 22, 2021

#### **INFORMATION TYPE:**

Other

#### **OPERATIONAL & PROJECT UPDATES**

• AUGUST SERVICE RESTORATION – MARCH PUBLIC ENGAGEMENT COMPLETED

The public input period for the permanent service recovery proposal ended on April 2. Virtual public meetings were held and public comments collected. The permanent service plan will be presented at a series of public meetings in June.

#### • FEDERAL FUNDING REQUESTS (EARMARKS)

Staff submitted two funding requests to Congresswoman Dingell's office: one for construction of the YTC and another for studies supporting a new bus garage.

#### MOBILE TICKETING PILOT UPDATE

EZfare mobile ticket sales continue to grow. Passengers have purchased \$18,659 in fares with the app through March. 4,720 individual tickets were purchased, nearly all for fixed route bus service (63 trips on A-Ride were purchased with mobile tickets).



#### • FLEET SERVICES

Fresh air kits for buses have been received and installation will begin soon. We received delivery of three Eldorado Cutaways and are in the process of installing safety and technology equipment including; cameras, COVID-19 protections (barriers, hand sanitizer dispenser, etc.). They will be ready to deploy in the next 60 days. Permanent barriers have been installed on 100% of our active fleet. Fleet restoration is underway to return to full service at the end of August.



#### • TRANSPORTATION - MOTOR COACH OPERATOR (MCO) UPDATE

All of the MCOs laid off have been called back to work. In anticipation of going back to full service in August at least two classes with approximately ten new MCOs are planned (20 MCOs are needed based on attrition). All MCOs will be retrained with the training focus on customer service, on time performance, and defensive driving.

#### EMPLOYEE COMMUNICATION

A cloud-based software system has been implemented to provide company information, updates, and showcase customer compliments to employees using an innovative electronic communication board. The system is an innovative and modern way to broadcast company information to the transportation division.

#### • CUSTOMER RELATION MANAGEMENT SYSTEM (CRM)

A new CRM is being developed using SalesForce Service Cloud to collect, respond, monitor, and manage customer interactions. It will include a knowledge base for internal training and customer communication.

#### • TRANSPORTATION COMMISSION (ANN ARBOR)

The City of Ann Arbor Transportation Commission will be meeting on April 20 in a joint session with Planning Commission.

#### ANN ARBOR PLANNING COMMISSION

The CEO participated in a Planning Commission discussion of the new transit-oriented zoning ordinance under consideration.

#### • RTA

The CEO participated in an RTA Board meeting where steps were taken towards restarting the D2A2 service. He is hopeful that the service may be running again before September.

#### • WATS POLICY COMMITTEE UPDATE

The Washtenaw Area Transportation Study Policy Committee met March 17. The committee approved the 2020-2023 Transportation Improvement Program (TIP) amendments and continued its discussion of regional transit priorities with the Regional Transit Authority of Southeast Michigan (RTA). Further discussion of the RTA Regional Master Transit Plan Update with an emphasis on rural transportation needs is expected at the April 21 WATS meeting.

#### • LOCAL ADVISORY COUNCIL (LAC)

The Local Advisory Council met on March 9.



# **Mobility Management Services**

### Short Term

- Service Levels
- Eligibility & Certification

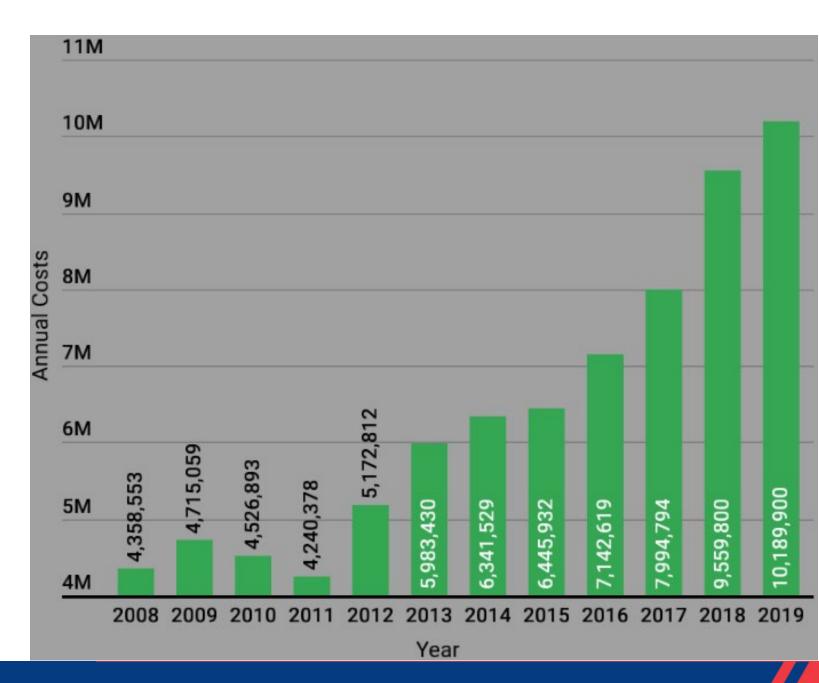
### Long Term

• Additional On-demand Services



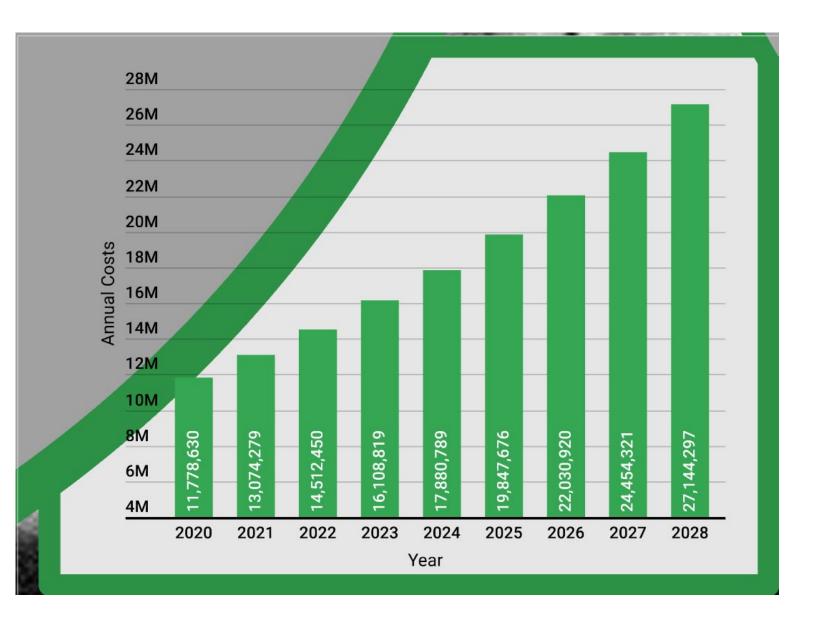


 Historically High growth





• Unaffordable trends into the future





# So...Now What? Part Two

Short Term

- Service Levels
- Eligibility & Certification

### Long Term

• Additional On-demand Services



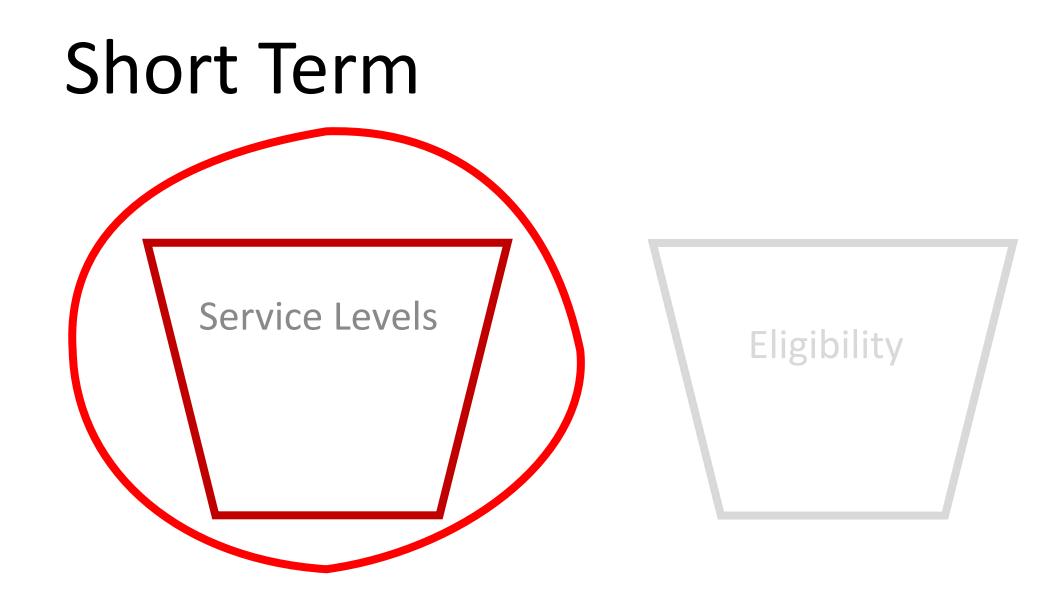


# Short Term

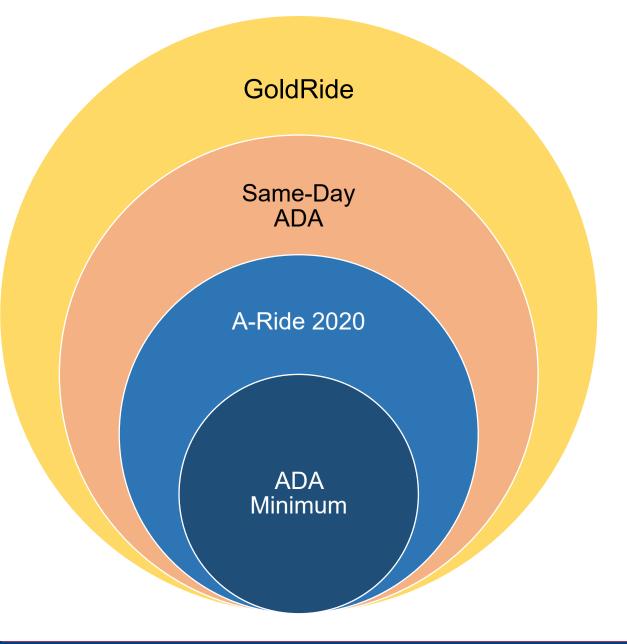




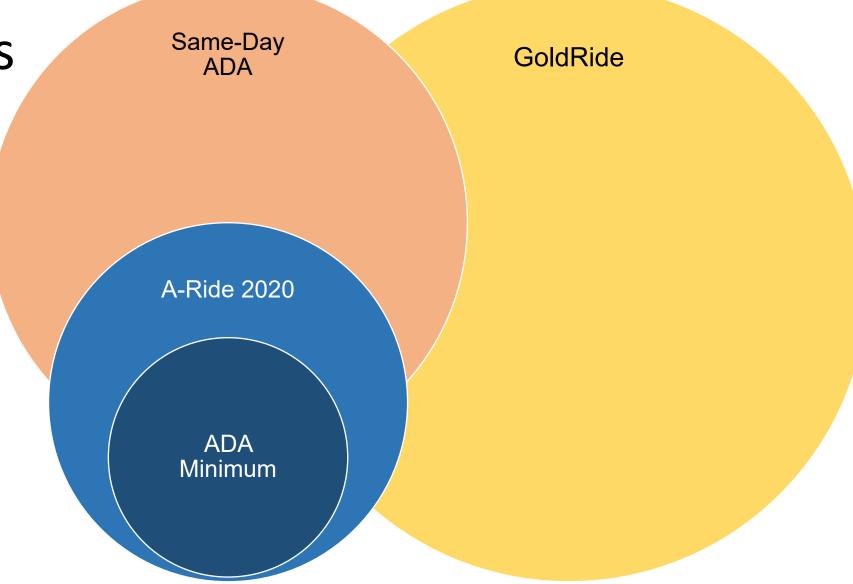












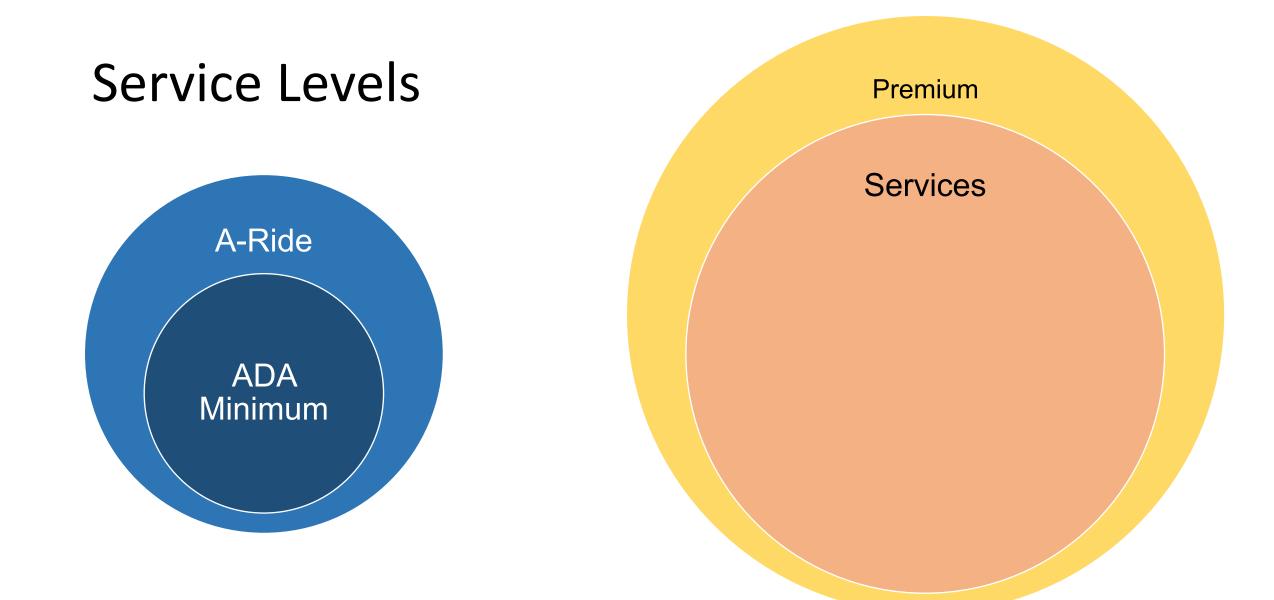


## Short Term Service Levels

Most transit systems that allow same-day service do so on an as-available basis, or utilize a <u>separate premium service</u> operated by private vendors.

AAATA Paratransit Study, p. 5-9







### GoldRide Options

GoldRide



GoldRide

GoldRide Right Priced



ANN ARBOR AREA TRANSPORTATION AUTHORITY

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